

REGIONAL AUSTRAL at its best

File:

21/671

28 April 2021 Date:

Cadelga Cattle Co Ptv Ltd C/- RDC Engineers Ptv Ltd PO Box 1223 TOOWOOMBA QLD 4350

Attention: Rod Davis

Dear Rod

Decision Notice - approval (with conditions) Material Change of Use

Lot 1 on SP139687, Lot 2 on RP106927, Lot 2 on RP106494, Lot 3 on RP107124, Lot 28 on B34261, Lot 99 BNT 406, Lot 114 and Lot 118 on BNT 466, Lot 141 and Lot 142 on BNT218, Lot 181 on BNT 468, "Cadelga" 23264 Cunningham Highway, Coolmunda

We wish to advise that on 14 April 2022 a decision was made to approve the material change of use development application for *"Rural activities" – "Intensive animal industri*es" (Expansion of beef cattle feedlot from 1,000SCUs to 4,450SCUs) at Lot 1 on SP139687, Lot 2 on RP106927, Lot 2 on RP106494, Lot 3 on RP107124, Lot 28 on B34261, Lot 99 BNT 406, Lot 114 and Lot 118 on BNT 466, Lot 141 and Lot 142 on BNT218, Lot 181 on BNT 468, "Cadelga", 23264 Cunningham Highway, Coolmunda. In accordance with the Planning Act 2016, please find attached Council's Decision Notice for the application.

Please read the conditions carefully as these include actions which must be undertaken prior to the commencement of the use as well as requirements for the ongoing operation of the use.

All conditions are required to be either complied with or bonded prior to the commencement of the use. Please note Condition 36, which requires a letter to be submitted to Council prior to commencement of the use, outlining and demonstrating compliance with each condition.

The applicant is required to notify Council in writing of the date of the commencement of the use, within fourteen (14) business days of commencement.

If you require any further information, please contact Council's Manager of Planning Services. Mrs Ronnie McMahon, on (07) 4671 7400 or rmcmahon@grc.qld.gov.au, who will be pleased to assist.

Jason Quinnell

Acting Chief Executive Officer Goondiwindi Regional Council

Decision Notice approval Planning Act 2016 section 63

Council File Reference:

21/671

Council Contact:
Council Contact Phone:

Mrs Ronnie McMahon: PD

tact Phone: (07) 4671 7400

28 April 2022

Applicant Details:

Cadelga Cattle Co Pty Ltd

C/- RDC Engineers Pty Ltd

PO Box 1223

TOOWOOMBA QLD 4350

Attention: Rod

The development application described below was properly made to Goondiwindi Regional Council on 22 December 2022.

Applicant details

Applicant name:

Cadelga Cattle Co Pty Ltd c/- RDC Engineers

Applicant contact details:

Rod Davis C/- RDC Engineers Pty Ltd PO Box 1223, Toowoomba, Qld 4350

rod.davis@rdcengineers.com.au

Mobile: 0427 629 203

Application details

Application number:

21/671

Approval sought:

Development Permit

Details of proposed

development:

"Rural activities" – "Intensive animal industries" (Expansion of beef cattle feedlot from 1,000SCUs to 4,450SCUs)

Location details

Street address:

"Cadelga", 23264 Cunningham Highway, Inglewood

Real property description:

Lot 1 on SP139687, Lot 2 on RP106927, Lot 2 on

RP106494, Lot 3 on RP107124, Lot 28 on B34261, Lot 99 BNT 406, Lot 114 and Lot 118 on BNT 466, Lot 141 and Lot

142 on BNT218, Lot 181 on BNT 468

Decision

Date of decision:

14 April 2022

Decision details:

Approved in part with conditions. These conditions are set out in **Attachment 1** and are clearly identified to indicate whether the assessment manager or a concurrence agency

imposed them.

Details of the approval

The application is not taken to be approved (a deemed approval) under section 64(5) of the *Planning Act 2016*.

The following approvals are given:

	Planning Regulation 2017 reference	Development Permit	Preliminary Approval
Development assessable under the planning scheme, superseded planning scheme, a temporary local planning instrument, a master plan or a preliminary approval which includes a variation approval	N/A		
- building work assessable under the planning scheme			
plumbing or drainage workmaterial change of usereconfiguring a lotoperational work			
Carrying out building work (assessable under the Building Act 1975)	Schedule 9, part 1		
Development on airport land if the land use plan for the airport land states the development is assessable development	Schedule 10, part 1, division 1		
 building work plumbing or drainage work material change of use (consistent with the land use plan) 			
- reconfiguring a lot - operational work			
Making a material change of use on airport land that is inconsistent with the land use plan for the airport land	Schedule 10, part 1, division 1		
Making a material change of use for a brothel	Schedule 10, part 2, division 2		
Carrying out operational work for the clearing of native vegetation	Schedule 10, part 3, division 2		
Making a material change of use on contaminated land	Schedule 10, part 4, division 1		
Making a material change of use of premises for an environmentally relevant activity	Schedule 10, part 5, division 2		
Making a material change of use of premises for aquaculture	Schedule 10, part 6, division 1, subdivision 1		
Carrying out operational work that is completely or partly in a declared fish habitat area	Schedule 10, part 6, division 2, subdivision 1		

	Planning Regulation 2017 reference	Development Permit	Preliminary Approval
Carrying out operational work that is the removal, destruction or damage of a marine plant	Schedule 10, part 6, division 3, subdivision 1		
Carrying out operational work that is constructing or raising waterway barrier works	Schedule 10, part 6, division 4, subdivision 1		
Making a material change of use for a hazardous chemical facility	Schedule 10, part 7, division 1		
Development on a local heritage place (other than a Queensland heritage place) - building work assessable under the Building Act 1975 - building work assessable under the planning scheme - plumbing or drainage work - material change of use - reconfiguring a lot - operational work	Schedule 10, part 8, division 1, subdivision 1		
Development on or adjoining a Queensland heritage place - building work assessable under the Building Act 1975 - building work assessable under the planning scheme - plumbing or drainage work - material change of use - reconfiguring a lot - operational work	Schedule 10, part 8, division 2, subdivision 1		
Development interfering with koala habitat in koala habitat areas outside koala priority areas	Schedule 10, part 10, division 3, subdivision 1		
Development interfering with koala habitat in koala habitat areas for extractive industries in key resource areas	Schedule 10, part 10, division 4, subdivision 1		
Carrying out operational work for reconfiguring a lot, if the reconfiguration is also assessable development	Schedule 10, part 12, division 1		
Development in a priority port's master planned area that the port overlay for the master planned area states is assessable development - building work - plumbing or drainage work - material change of use - reconfiguring a lot - operational work	Schedule 10, part 13, division 4, subdivision 1		

	Planning Regulation 2017 reference	Development Permit	Preliminary Approval
Development on strategic port land if the land use plan for the strategic port land states the development is assessable development - building work - plumbing or drainage work - material change of use (consistent with the land use plan) - reconfiguring a lot - operational work	Schedule 10, part 13, division 5, subdivision 1		
Making a material change of use on strategic port land that is inconsistent with the land use plan	Schedule 10, part 13, division 5, subdivision 1		
Reconfiguring a lot under the Land Title Act 1994	Schedule 10, part 14, division 1		
Making a material change of use of premises for a tourist activity or sport and recreation activity in the SEQ regional landscape and rural production area or the SEQ rural living area	Schedule 10, part 16, division 2, subdivision 1		
Making a material change of use of premises for a residential care facility in the SEQ regional landscape and rural production area or the SEQ rural living area	Schedule 10, part 16, division 3, subdivision 2		
Making a material change of use of premises for a community activity, other than a residential care facility, in the SEQ regional landscape and rural production area or the SEQ rural living area	Schedule 10, part 16, division 3, subdivision 2		
Making a material change of use of premises for indoor recreation in the SEQ regional landscape and rural production area or the SEQ rural living area	Schedule 10, part 16, division 4, subdivision 1		
Making a material change of use of premises for a biotechnology industry in the SEQ regional landscape and rural production area or the SEQ rural living area	Schedule 10, part 16, division 6, subdivision 2		
Making a material change of use of premises for a service station in the SEQ regional landscape and rural production area or the SEQ rural living area	Schedule 10, part 16, division 6, subdivision 2		
Making a material change of use of premises for an urban activity other than a biotechnology industry or service station in the SEQ regional landscape and rural production area or the SEQ rural living area	Schedule 10, part 16, division 6, subdivision 2		

	Planning Regulation 2017 reference	Development Permit	Preliminary Approval
Making a material change of use of premises for two or more of the following: (i) a community activity (ii) indoor recreation (iii) a sport and recreation activity (iv) a tourist activity (v) an urban activity, in the SEQ regional landscape and rural production area or the SEQ rural living area	Schedule 10, part 16, division 7, subdivision 1		
Carrying out operational work that is tidal works or work carried out completely or partly in a coastal management district	Schedule 10, part 17, division 1		
Carrying out operational work that involves taking, or interfering with, water	Schedule 10, part 19, division 1, subdivision 1		
Development for removing quarry material from a watercourse or lake - building work assessable under the Building Act 1975 - building work assessable under the planning scheme - plumbing or drainage work - material change of use - reconfiguring a lot - operational work	Schedule 10, part 19, division 2, subdivision 1		
Carrying out operational work that is the construction of a dam or relates to a dam.	Schedule 10, part 19, division 3, subdivision 1		
Carrying out operational work for construction of a new category 2 or 3 levee or for modification of an existing category 2 or 3 levee	Schedule 10, part 19, division 4, subdivision 1		
Carrying out operational work that is high impact earthworks in a wetland protection area	Schedule 10, part 20, division 2		
Making a material change of use of premises for a wind farm	Schedule 10, part 21, division 1		

Conditions

This approval is subject to the conditions in Attachment 1.

Further development permits

Please be advised that the following development permits are required to be obtained before the development can be carried out:

1. Approval for building work under the Building Act 1975.

Properly made submissions

Properly made submissions were received for this application, and the full list of principal submitters is provided in Attachment 3.

Referral agencies for the application

The referral agencies for this application are:

For an application involving	Name of referral agency	Advice agency or concurrence agency	Address
As per Schedule 10, Part 9, Division 4, Subdivision 1, Table 1, Item 1 (10.9.4.1.1.1) of the PR: Development application for an aspect of development stated in schedule 20 that is assessable development under a local categorising instrument or section 21, if— (a) the development is for a purpose stated in schedule 20, column 1 for the aspect; and (b) the development meets or exceeds the threshold— (i) for development in local government area 1— stated in schedule 20, column 2 for the purpose; or (ii) for development in local government area 2— stated in schedule 20, column 3 for the purpose; and (c) for development in local government area 1—the development is not for an accommodation activity or an office at premises wholly or partly in the excluded area. However, if the development is for a combination of purposes stated in the same item of schedule 20, the threshold is for the combination of purposes and not for each individual purpose.		Concurrence Agency	Department of State Development, Infrastructure, Local Government and Planning, Post: PO Box 825, Visit: 128 Margaret Street, TOOWOOMBA QLD 4350 ToowoombaSARA@ dsdilgp.qld.gov.au Ph: (07) 4616 7307

For an application involving	Name of referral agency	Advice agency or concurrence agency	Address
As per Schedule 10, Part 9, Division 4, Subdivision 2, Table 4, Item 1 (10.9.4.2.4.1) of the PR: Development application for a material change of use other than an excluded material change of use, that is assessable development under a local categorising instrument, if all or part of the premises— (a) are within 25m of a State transport corridor; or (b) are a future State transport corridor; or (c) are - i. adjacent to a road that intersects with a State-controlled road; and ii. within 100m of the intersection	and Planning	Concurrence Agency	Department of State Development, Infrastructure, Local Government and Planning, Post: PO Box 825, Visit: 128 Margaret Street, TOOWOOMBA QLD 4350 ToowoombaSARA@ dsdilgp.qld.gov.au Ph: (07) 4616 7307
As per Schedule 10, Part 5, Division 4, Table 2, Item 1 (10.5.4.2.1) of the PR:			Post: PO Box 551, DALBY QLD 4405
Development application for a material change of use that is assessable development under section 8, if -			info@wdrc.qld.gov.a <u>u</u> Ph: 1300 268 624
(a) the environmentally relevant activity the subject of the application has not been devolved to a local government under the Environmental Protection Regulation; and (b) the chief executive is not the prescribed assessment manager for the application.			

Environmental authority

An Environmental Authority has been issued for this Development Application.

Approved plans and specifications

Copies of the following plans are enclosed.

Drawing Number	Title	Date
C0-126-00-06	Development Site	22/12/21
Revision C		
C0-126-00-07	Development Complex	02/12/21
Revision B	Bevolopinion Complex	
C0-126-00-08	Typical Production Pen Details	02/12/21
Revision B	Typical Froduction Fert Betaile	
C0-126-00-09	Typical Cross Section	02/12/21
Revision B	Typical Oloss Oction	02/12/21
C0-126-00-10	Controlled Drainage Area 1	02/12/21
Revision B		
C0-126-00-11	Sedimentation Basin Section and Control Outlet	02/12/21
Revision B	Details	V =
C0-126-00-12	Waste Utilisation Areas	22/12/21
Revision C	VVaste Otilisation / trode	
C0-126-00-14	Stage 1 Layout	02/12/21
Revision B	Glage I Layout	32, 12, 2
C0-126-00-15	Stage 1 Layout	02/12/21
Revision B	Olage 1 Layout	02, 12, 2

Currency period for the approval

This development approval will lapse at the end of the period set out in section 85 of Planning Act 2016

Rights of appeal

The rights of an applicant to appeal to a tribunal or the Planning and Environment Court against a decision about a development application are set out in chapter 6, part 1 of the *Planning Act 2016*. For certain applications, there may also be a right to make an application for a declaration by a tribunal (see chapter 6, part 2 of the *Planning Act 2016*).

Appeal by an applicant

An applicant for a development application may appeal to the Planning and Environment Court against the following:

- the refusal of all or part of the development application
- a provision of the development approval
- the decision to give a preliminary approval when a development permit was applied for
- a deemed refusal of the development application.

An applicant may also have a right to appeal to the Development tribunal. For more information, see schedule 1 of the *Planning Act 2016*.

Appeal by an eligible submitter

An eligible submitter for a development application may appeal to the Planning and Environment Court against the decision to approve the application, to the extent the decision relates to:

- any part of the development application that required impact assessment
- a variation request.

The timeframes for starting an appeal in the Planning and Environment Court are set out in section 229 of the *Planning Act 2016*.

Attachment 5 is an extract from the *Planning Act 2016* that sets out the applicant's appeal rights and the appeal rights of a submitter.

To stay informed about any appeal proceedings which may relate to this decision visit: https://planning.dsdmip.qld.gov.au/planning/our-planning-system/dispute-resolution/pe-court-database.

Attachment 4 is a Notice about decision - Statement of reasons, in accordance with section 63 (5) of the Planning Act 2016.

If you wish to discuss this matter further, please contact Council's Manager of Planning Services, Mrs Ronnie McMahon, on 07 4671 7400.

Yours Sincerely

Jason Quinnell

Acting Chief Executive Officer Goondiwindi Regional Council

Сс

Department of State Development, Infrastructure, Local Government and Planning, PO Box 825, TOOWOOMBA QLD 4350

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Attachment 1—Assessment manager and concurrence agency conditions

 State Assessment and Referral Agency Concurrence Agency Response dated 15 February 2022

Attachment 2—Approved Plans

Attachment 3— List of Submitters

Attachment 4 - Notice about decision - Statement of reasons

Attachment 5—Planning Act 2016 Extracts



ATTACHMENTS

Attachment 1 - Assessment Manager's Conditions

Attachment 2 – Approved Plans

Attachment 3 – Infrastructure Charges Notice

Attachment 4 - Notice about decision - Statement of reasons

Attachment 5 – Planning Act 2016 Extracts

Planning Act 2016 appeal provisions
Planning Act 2016 lapse dates



Attachment 1 – Assessment Manager's Conditions



Assessment Manager's Conditions

Revision C C0-126-00-14

Revision B C0-126-00-15

Revision B

Description:	 "Rural activities" "Intensive animal industry" (Expansion to Existing Beef Cattle Feedlot – from 1,000SCU to 4,450SCU)
Development:	Material change of use – Development Permit
Applicant:	Cadelga Cattle Co Pty Ltd C/- RDC Engineers Pty Ltd
Address:	23264 Cunningham Highway, Coolmunda
Real Property Description:	Lot 1 on SP139687, Lot 2 on SP106927, Lot 2 on RP106494, Lot 3 on SP107124, Lot 28 on B34261, Lot 99 on BNT406, Lots 114 and 118 on BNT466, Lots 141 and 142 on BNT218 and Lot 181 on BNT468
Council File Reference:	21/67

	GENERAL CONDITION	ONS	
ž.	Approval is granted t	for the purpose of a Material Change of Use for:	
		es" – "Intensive animal industry" (Expansion to Exis n 1,000SCU to 4,450SCU)	sting Beef Ca
	as defined in the God	ondiwindi Region Planning Scheme 2018 (Version 2).
•	All conditions must bunless specified in an	pe complied with or bonded prior to the commencer individual condition.	ment of the u
		11	
	accordance with sup application including		he developm
	accordance with sup application including Drawing Number	porting information supplied by the applicant with t	nent shall be he developm Date
	accordance with sup application including	porting information supplied by the applicant with the following plans:	he developm
	accordance with sup application including Drawing Number C0-126-00-06	porting information supplied by the applicant with the following plans: Title	he developm
	accordance with sup application including Drawing Number C0-126-00-06 Revision C C0-126-00-07	porting information supplied by the applicant with the following plans: Title Development Site	Date 22/12/21
	accordance with sup application including Drawing Number C0-126-00-06 Revision C C0-126-00-07 Revision B C0-126-00-08	porting information supplied by the applicant with the following plans: Title Development Site Development Complex	Date 22/12/21 02/12/21
	accordance with sup application including Drawing Number C0-126-00-06 Revision C C0-126-00-07 Revision B C0-126-00-08 Revision B C0-126-00-09	Title Development Site Development Complex Typical Production Pen Details	Date 22/12/21 02/12/21 02/12/21
	accordance with sup application including Drawing Number C0-126-00-06 Revision C C0-126-00-07 Revision B C0-126-00-08 Revision B C0-126-00-09 Revision B C0-126-00-10	Title Development Site Development Complex Typical Production Pen Details Typical Cross Section	Date 22/12/21 02/12/21 02/12/21 02/12/21

Waste Utilisation Areas

Stage 1 Layout

Stage 1 Layout

22/12/21

02/12/21

02/12/21

Please note these plans are not approved Building Plans. Complete and maintain the approved development as follows: 4. Generally in accordance with development approval documents; and (i) Strictly in accordance with those parts of the approved development which have (ii) been specified in detail by Council unless Council agrees in writing that those parts will be adequately complied with by amended specifications. All development shall comply with any relevant provisions in the Goondiwindi Region Planning Scheme 2018 (Version 2), Council's standard designs for applicable work and any relevant Australian Standard that applies to that type of work. The development approval documents are the material contained in the development application, approved plans and supporting documentation including any written and electronic correspondence between applicant, Council or any relevant Agencies during all stages of the development application assessment processes. The developer shall contact Council's Engineering Department to ensure the correct 5. specifications are obtained for all civil works prior to commencement of any works onsite. It is the developer's responsibility to obtain all other statutory approvals required prior to 6. commencement of any works on site and the commencement of the use. **OPERATION OF THE USE** The approval is over two (2) stages as follows: 7. • Stage 1: 1,000 to 3,205 SCUs Stage 2: 3,205 to 4,450 SCUs Conditions within this approval apply to all stages unless otherwise specified. Operating hours shall be generally in accordance with the supporting information supplied 8. with the application. Loading and unloading shall be undertaken generally in accordance with the supporting 9. information supplied with the application. **PUBLIC UTILITIES** The development shall be connected to a suitable electricity and telecommunications 10. supply system, at no cost to Council.

ESSENTIAL SERVICES

11. The development shall obtain a supply of water of a volume and quality appropriate for feedlot purposes, including adequate supply for firefighting purposes, in accordance with relevant engineering standards to the satisfaction of Council.

The site shall be connected to and maintain a potable water supply with a sufficient volume for domestic use

12. The onsite effluent disposal system shall be retained and maintained at all times.

ROADS AND VEHICLES

- 13. Vehicle access via the Cunningham Highway shall be constructed and maintained to standards determined the Department of Transport and Main Roads.
- Internal roads and areas where heavy vehicles regularly park and manoeuvre shall be constructed to an all-weather standard in accordance with Schedule 6.2 Planning Scheme Policy 1 Land Development Standards of the Goondiwindi Region Planning Scheme 2018 (Version 2), to the satisfaction of and at no cost to Council.

Parking and manoeuvring areas shall be either constructed or bonded prior to the commencement of the use.

The developer shall contact Council's Engineering Department to ensure the correct specifications are obtained for all civil works prior to commencement of any works onsite. A qualified Council Officer may inspect construction works at the request of the developer to ensure compliance with this condition.

STORMWATER

Prior to the commencement of the use and at all times while the use continues, the site shall be adequately drained and all stormwater shall be disposed of to a legal point of discharge in accordance with Schedule 6.2 – Planning Scheme Policy 1 – Land Development Standards of the *Goondiwindi Region Planning Scheme 2018 (Version 2)*, to the satisfaction of and at no cost to Council.

Any increase in volume, concentration or velocity of stormwater from the site shall be channelled to lawful points of discharge or to other storage or dispersal arrangements which all must be agreed to in writing by Council.

There shall be no change in direction or increase in the volume, concentration or velocity in any overland flow from the site to any adjoining properties unless agreed in writing by Council and the owners of any adjoining properties affected by these changes.

The stormwater system shall be designed to include appropriate pollution control devices or methods to ensure no contamination or silting of waterways.

Stormwater shall not be allowed to pond on the site during the development process and after development has been completed unless the type and size of ponding has been agreed in writing by Council.

No ponding, concentration or redirection of stormwater shall occur on adjoining properties unless specifically agreed to in writing by Council and the owners of any adjoining properties affected by these changes.

EARTHWORKS AND EROSION CONTROL

Any filling or excavation shall be undertaken in accordance with Schedule 6.2 – Planning Scheme Policy 1 – Land Development Standards of the *Goondiwindi Region Planning Scheme 2018 (Version 2)* or to other relevant engineering standards to the satisfaction of and at no cost to Council.

Excavation or filling within 1.5 metres of any site boundary is battered or retained by a wall that does not exceed 1 metre in height.

All works associated with the development must be carried out in a manner that minimises erosion and controls sediment. Best practice erosion and sediment control measures shall be in place at the location of all works prior to work commencing and remain until work is completed in accordance with Schedule 6.2 – Planning Scheme Policy 1 – land Development Standards of the Goondiwindi Region Planning Scheme 2018 (Version 2) to the satisfaction of and at no cost to Council.

Control procedures are to be established to ensure sediment from the site is not deposited off site. The developer shall ensure no increase in any silt loads or contaminants in overland flow from the site during the development process and after development has been completed.

ENVIRONMENT

- Should the feedlot, or any part of the feedlot, cease operation, rehabilitation of the site shall be carried out generally in accordance with the Rehabilitation Plan, prepared by Agricultural Development Services Australia, dated 31 March 2021.
- A Site Based Management Plan shall be prepared for the proposed feedlot activity, and shall address the following operation and maintenance issues:
 - (i) Maintenance cleaning of pen areas and drainage lines/sedimentation lagoons frequency;
 - (ii) Indication of application rates for manure and sediment spreading onto utilisation areas and rotation and incorporation times;
 - (iii) Register to be kept for all of the following events:
 - Complaints received about the operation of the feedlot, including but not limited to odour, noise and dust complaints, and what actions have been undertaken by whom to investigate and resolve any confirmed issues;

- Details of any events involving effluent leaving the controlled drainage area and entering natural watercourses and actions taken to resolve this issue.
- (iv) Details of who will be responsible for all actions mentioned in points (i)-(iii) above.

The Site Based Management Plan must also include the installation, management and maintenance of at least one suitable weather station with functions capable of recording climatic wind data including wind direction and speed. The developer shall maintain a record of this data and provide it to the relevant authority, if requested to do so.

21. The development shall be designed and constructed to avoid significant adverse impacts on areas of environmental significance identified within the site.

AVOIDING NUISANCE

- At all times while the use continues, the development shall be conducted in accordance with the provisions of the *Environmental Protection Act 1994* (the Act) and all relevant regulations and standards under that Act. All necessary licences under the Act shall be obtained and shall be maintained at all times while the use continues.
- At all times while the use continues it shall be operated in such a manner as to ensure that no nuisance shall arise to adjoining premises as a result of dust, noise, lighting, odour, vibration, rubbish, contaminants, stormwater discharge or siltation or any other potentially detrimental impact.
- 24. At all times while the use continues, provision must be made on site for the collection of general refuse in covered waste containers with a capacity sufficient for the use.

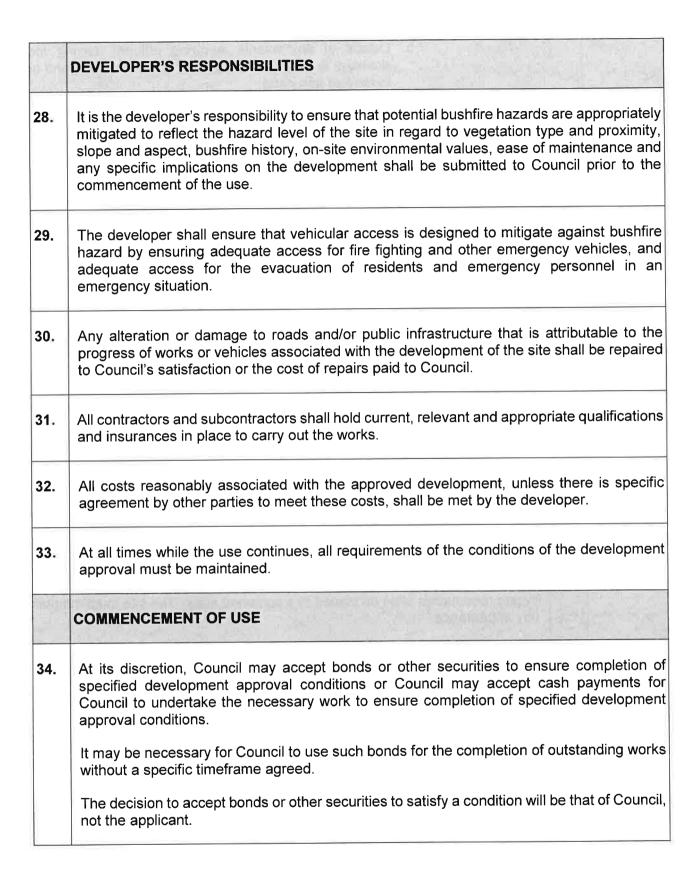
Waste receptacles shall be placed in a screened area. The site must maintain a general tidy appearance.

- **25.** The operator shall be responsible for mitigating any complaints arising from on-site operations.
- **26.** Construction works must occur so they do not cause unreasonable interference with the amenity of adjoining premises.

The site must be kept on a clean and tidy state at all times during construction.

AMALGAMATION OF LOTS

27. Lot 1 on SP139687 and Lot 2 on RP106927 must be amalgamated to form a single allotment. The Registered Survey Plan must be submitted to Council for Council's records prior to commencement of the use.



35. Council must be notified in writing of the date of the commencement of the use within 14 days of commencement. This approval will lapse if the use has not commenced within six (6) years of the date the development approval takes effect, in accordance with the provisions contained in section 85(i)(a) of the Planning Act 2016. Section 86 of the Planning Act 2016 sets out how an extension to the period of approval can be requested. 36. A letter outlining and demonstrating that conditions have been, or will be, complied with shall be submitted to Council and approved by a relevant Officer of Council prior to commencement of the use at each relevant stage. Council Officers may require a physical inspection to confirm that all conditions have been satisfied to relevant standards. PLEASE READ CAREFULLY - NOTES AND ADVICE When approval takes effect This approval takes effect in accordance with section 85 of the *Planning Act 2016*. When approval lapses This approval will lapse if the use has not commenced within six (6) years of the date the development approval takes effect. Section 86 of the Planning Act 2016 sets out how an extension to the period of approval can be requested. It is the applicant's responsibility to obtain all statutory approvals prior to commencement of any works onsite. This approval in no way removes the duty of care responsibility of the applicant under the Aboriginal Cultural Heritage Act 2003. Pursuant to Section 23(1) of the Aboriginal Cultural Heritage Act 2003, a person who carries out an activity must take all reasonable and practicable measures to ensure the activity does not harm Aboriginal cultural heritage (the "cultural heritage duty of care"). This approval in no way authorises the clearing of native vegetation protected under the Vegetation Management Act 1999. The approved development does not authorise any deviation from the applicable Australian Standards nor from the application of any laws, including laws covering workplace health and safety.



SARA reference:

2112-26687 SRA

Council reference:

21/671

15 February 2022

Chief Executive Officer Goondiwindi Regional Council LMB 7 INGLEWOOD QLD 4387 mail@grc.qld.gov.au

Attention:

Mrs Ronnie McMahon

Dear Mrs McMahon

SARA response—23264 Cunningham Highway, and Mosquito Creek Road, Coolmunda

(Referral agency response given under section 56 of the Planning Act 2016)

The development application described below was confirmed as properly referred by the State Assessment and Referral Agency (SARA) on 4 January 2022.

Response

Outcome:

Referral agency response - with a condition

Date of response:

15 February 2022

Conditions:

The conditions in Attachment 1 must be attached to any

development approval.

Advice:

Advice to the applicant is in Attachment 2.

Reasons:

The reasons for the referral agency response are in Attachment 3.

Development details

Description:

Development permit

Material Change of Use for Intensive Animal Industry - Expansion to existing

beef cattle feedlot from 1,000 Standard Cattle Units (SCUs) to 5,000 SCUs

SARA role:

Referral Agency.

SARA trigger:

Schedule 10, Part 5, Division 4, Table 2 (Planning Regulation 2017)
Environmentally relevant activities (only if ERA has not been devolved

South East Queensland (West) regional office Level 4, 117 Brisbane Street, Ipswich PO Box 2390, North Ipswich QLD 4305

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to a local government)

Schedule 10, Part 9, Division 4, Subdivision 1, Table 4 (Planning

Regulation 2017)

Infrastructure - state transport infrastructure

Schedule 10, Part 9, Division 4, Subdivision 2, Table 4 (Planning

Regulation 2017)

SARA reference:

2112-26687 SRA

Assessment Manager:

Goondiwindi Regional Council

Street address:

23264 Cunningham Highway, Cunningham Highway and Mosquito

Creek Road, Coolmunda

Real property description:

Lot 1 on SP139687; Lot 2 on RP106927; Lot 2 on RP106494; Lot 3 on RP107124; Lot 28 on B34261; Lot 99 on BNT406; Lot 114 on BNT466; Lot 118 on BNT466; Lot 141 on BNT218; Lot 142 on

BNT218 and Lot 181 on BNT468

Applicant name:

Cadelga Cattle Co Pty Ltd, C/- RDC Engineers Pty Ltd

Applicant contact details:

PO Box 1223

Highfields QLD 4352 rod,davis@rdcengineers.com.au

Environmental Authority:

This referral included an application for an environmental authority under section 115 of the *Environmental Protection Act 1994*. Below are the details of the decision:

- Approved
- Reference: QBIL04444
- Effective date: When development approval under the Planning Act 2016 is granted
- Prescribed environmentally relevant activity (ERA): ERA 2
 Intensive animal feedlotting keeping more than 1,000 but not more than 10,000 SCUs

If you are seeking further details about the environmental authority, please contact the Department of Agricultural and Fisheries (DAF) at: livestockregulator@daf.qld.gov.au

Representations

An applicant may make representations to a concurrence agency, at any time before the application is decided, about changing a matter in the referral agency response (section 30 of the Development Assessment Rules). Copies of the relevant provisions are in **Attachment 4**.

A copy of this response has been sent to the applicant for their information.

For further information please contact Judy Sandmann, Senior Planning Officer, on 3432 2405 or via email IpswichSARA@dsdilgp.qld.gov.au who will be pleased to assist.

2112-26687 SRA

Yours sincerely

Ursula McInnes Planning Manager

enc

Attachment 1 - Referral agency conditions
Attachment 2 - Advice to the applicant
Attachment 3 - Reasons for referral agency response
Attachment 4 - Representations about a referral agency response provisions
Attachment 5 - Approved plans

CC Cadelga Cattle Co Pty Ltd, C/- RCD Engineers Pty Ltd, rod.davis@rdcengineers.com.au

Attachment 1—Referral agency conditions

(Under section 56(1)(b)(i) of the *Planning Act 2016* the following conditions must be attached to any development approval relating to this application) (Copies of the plans referenced below are found at Attachment 5)

No. Conditions

Condition timing

Development Permit for Material Change of Use for Rural Activities (Intensive Animal industry) and Environmentally Relevant Activity (ERA) ERA 2 – Intensive animal feedlotting – more than 1,000 but less than 10,000 standard cattle unit

Schedule 10, Part 5, Division 4, Table 2, Item 1 of the Planning Regulation 2017— Environmentally relevant activities (only if ERA has not been devolved to a local government) —The chief executive administering the *Planning Act 2016* nominates the Director-General of the Department of Agriculture and Fisheries to be the enforcement authority for the development to which this development approval relates for the administration and enforcement of any matter relating to the following condition:

- Development authorised under this approval for ERA 2 (1b) Cattle Feedlotting >1000 to 10,000 is limited to 4,450 SCU at 15m²/SCU and as shown in:
 - Development application Material change of use proposed development – Development complex 4,450 SCU @ 15m²/SCU, prepared by RDC Engineers, dated 24 January 2022, Figure 7, Drawing number C0-126-00-07, Revision C, as amended in red by SARA on 15 February 2022:
 - Development application Material change of use proposed development – Typical Production Pen Details prepared by RDC Engineers, dated 24 January 2022, Figure 8, Drawing number C0-126-00-08, Revision C, as amended in red by SARA on 15 February 2022; and
 - Development application Material change of use proposed development – Controlled Drainage Area 1 4,450 SCU @ 15m²/SCU, prepared by RDC Engineers, dated 24 January 2022, Figure 10, Drawing number C0-126-00-10, Revision C, as amended in red by SARA on 15 February 2022.

At all times

Attachment 2—Advice to the applicant

General advice

Terms and phrases used in this document are defined in the *Planning Act 2016* its regulation or the State Development Assessment Provisions (SDAP) v2.6. If a word remains undefined it has its ordinary meaning.

Attachment 3—Reasons for referral agency response

(Given under section 56(7) of the Planning Act 2016)

The reasons for SARA's decision are:

The development complies with State code 1: Development in a state-controlled road environment of the SDAP, Specifically, the development:

- does not create a safety hazard for users of a state-controlled road.
- does not compromise the structural integrity of state-controlled roads, road transport infrastructure
- does not result in a worsening of the physical condition or operating performance of statecontrolled roads and the surrounding road network.
- does not compromise the state's ability to construct, or significantly increase the cost to construct state-controlled roads and future state-controlled roads.
- does not compromise the state's ability to maintain and operate state-controlled roads, or significantly increase the cost to maintain and operate state-controlled roads.
- does not compromise the structural integrity of public passenger transport infrastructure or compromise the operating performance of public passenger transport services.

The development complies with State code 6: Protection of state transport networks of the SDAP. Specifically, the development:

- does not create a safety hazard for users of state transport infrastructure or public passenger
- does not result in a worsening of the physical condition or operating performance of the state transport network.
- does not compromise the state's ability to construct, operate and maintain state transport infrastructure.

Where conditioned, the proposed development complies with the purpose and outcomes of State code 22: Environmentally relevant activities of the SDAP. Specifically, the development:

- is located and designed to avoid or mitigate environmental harm on environmental values of the natural environment, adjacent sensitive land uses and sensitive receptors.
- avoids impacts on matters of state environmental significance.

Material used in the assessment of the application:

- The development application material and submitted plans
- Planning Act 2016
- Planning Regulation 2017
- Human Rights Act 2019
- The SDAP (version 2.6)
- The Development Assessment Rules
- SARA DA Mapping system

Attachment 4—Representations about a referral agency response provisions

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State Assessment and Referral Agency

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2112-26687 SRA

State Assessment and Referral Agency

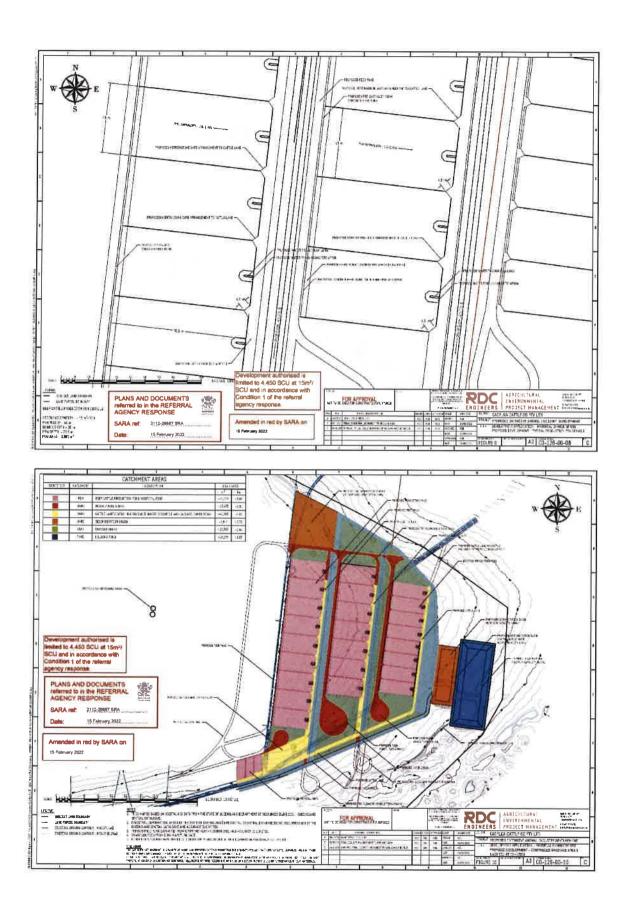
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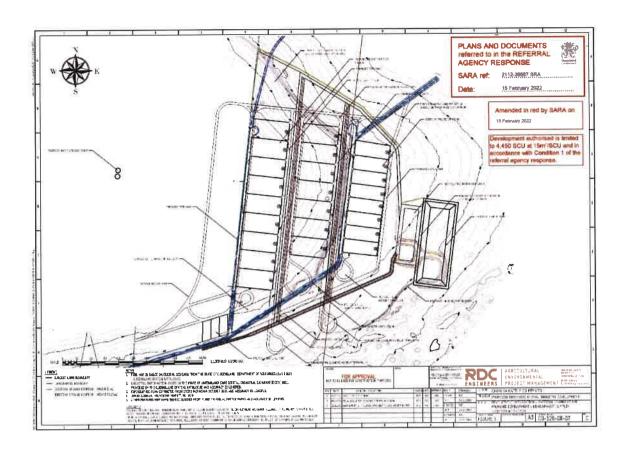
Attachment 5—Approved plans

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State Assessment and Referral Agency

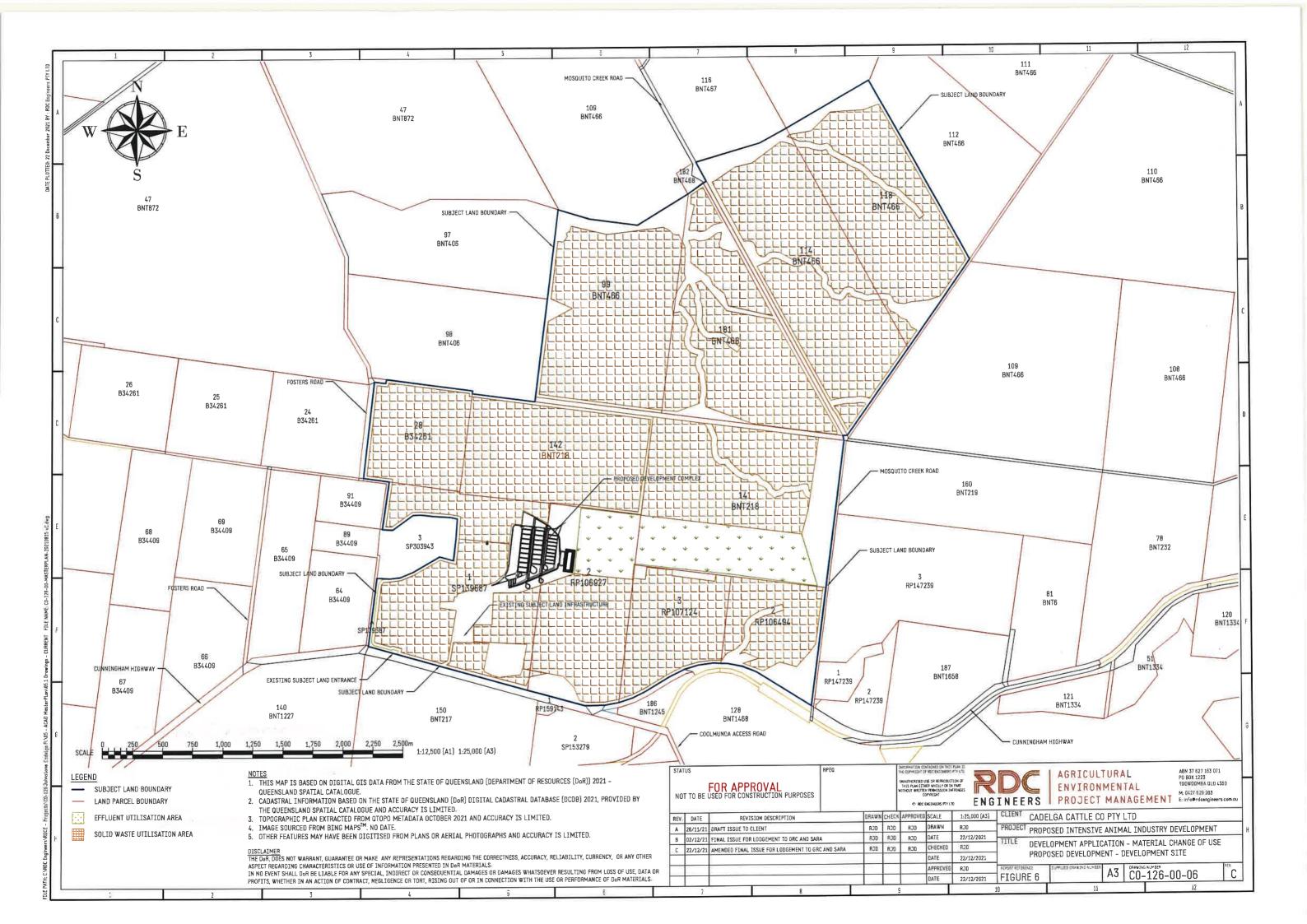
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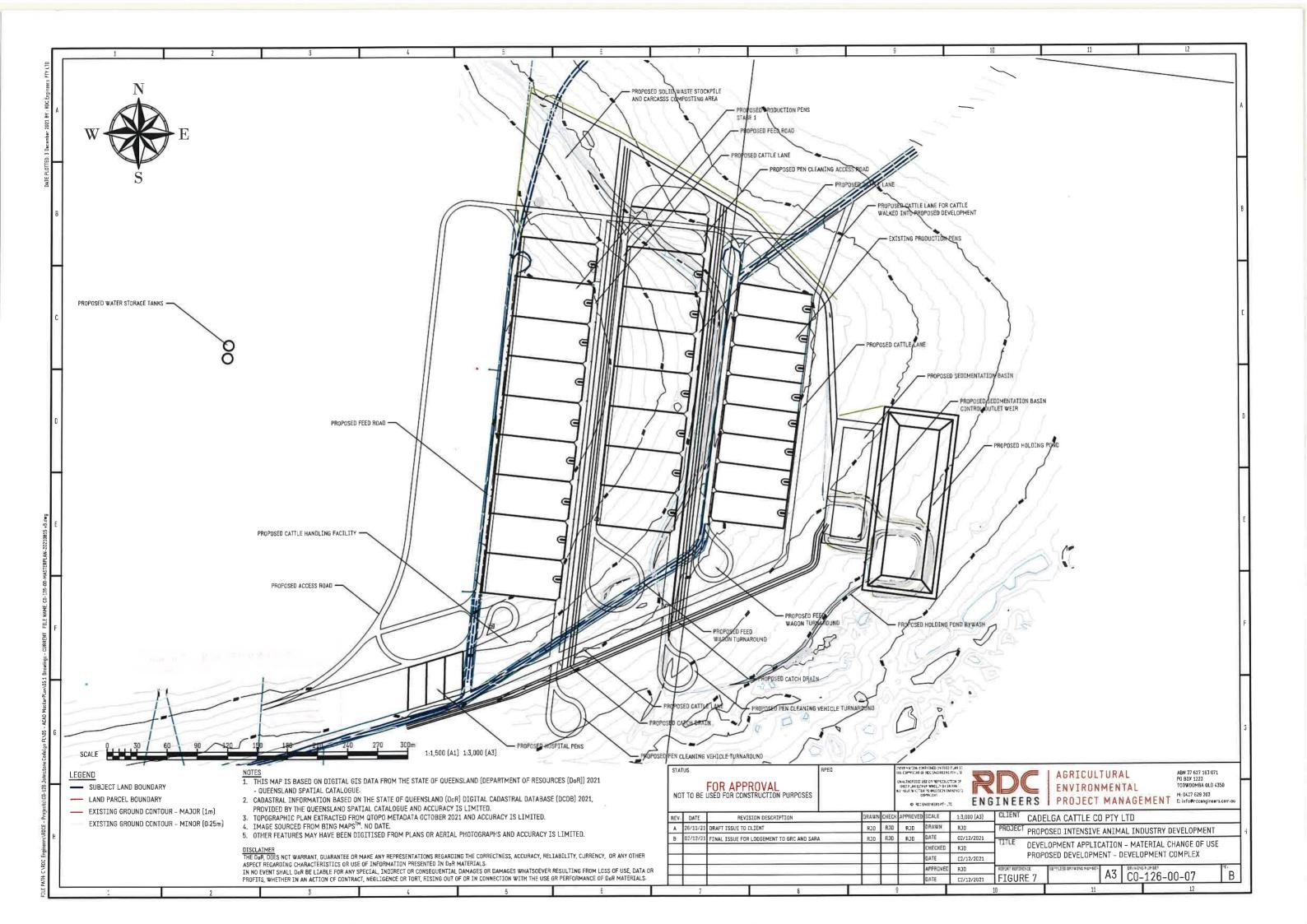




Attachment 2 – Approved Plans

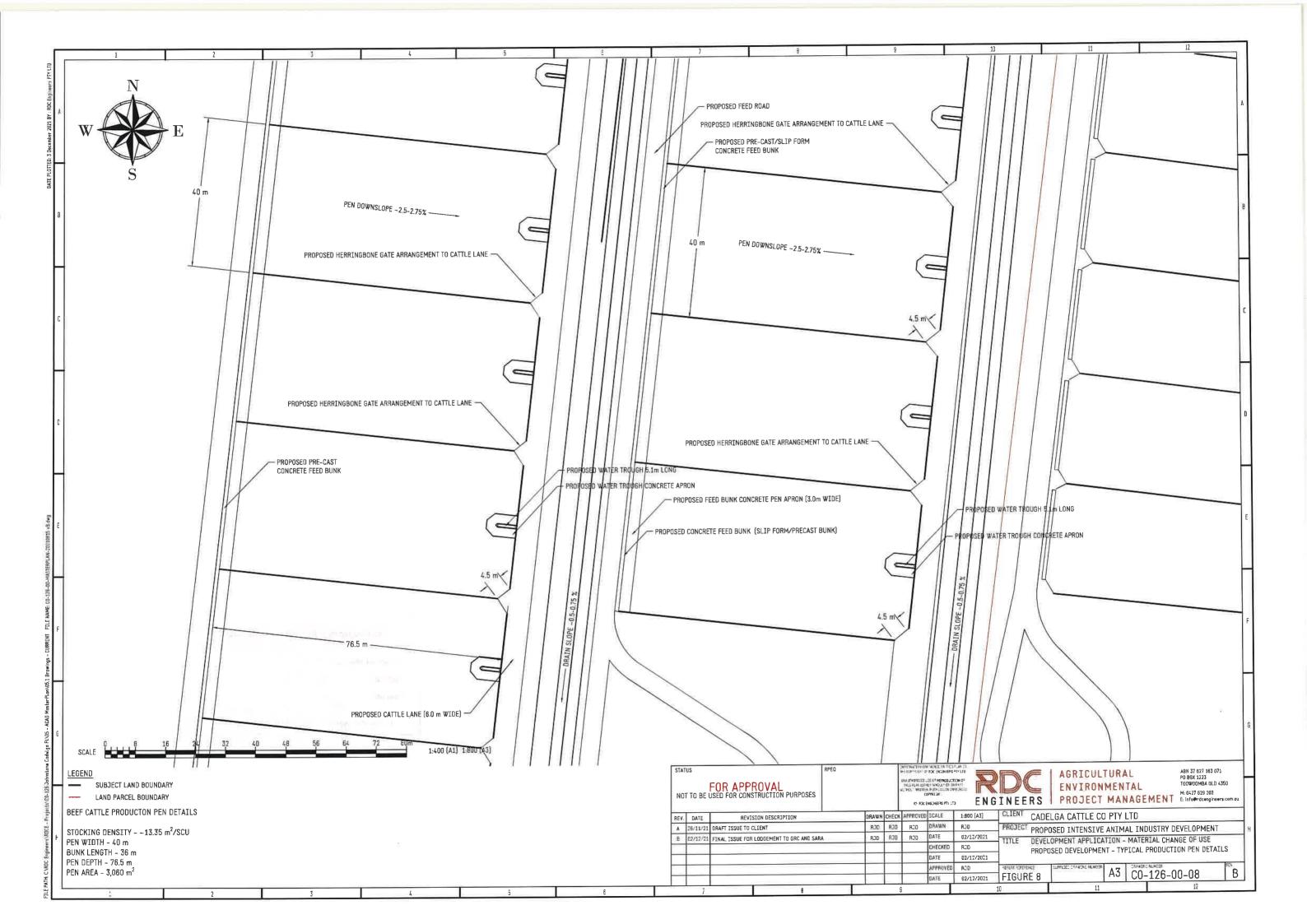


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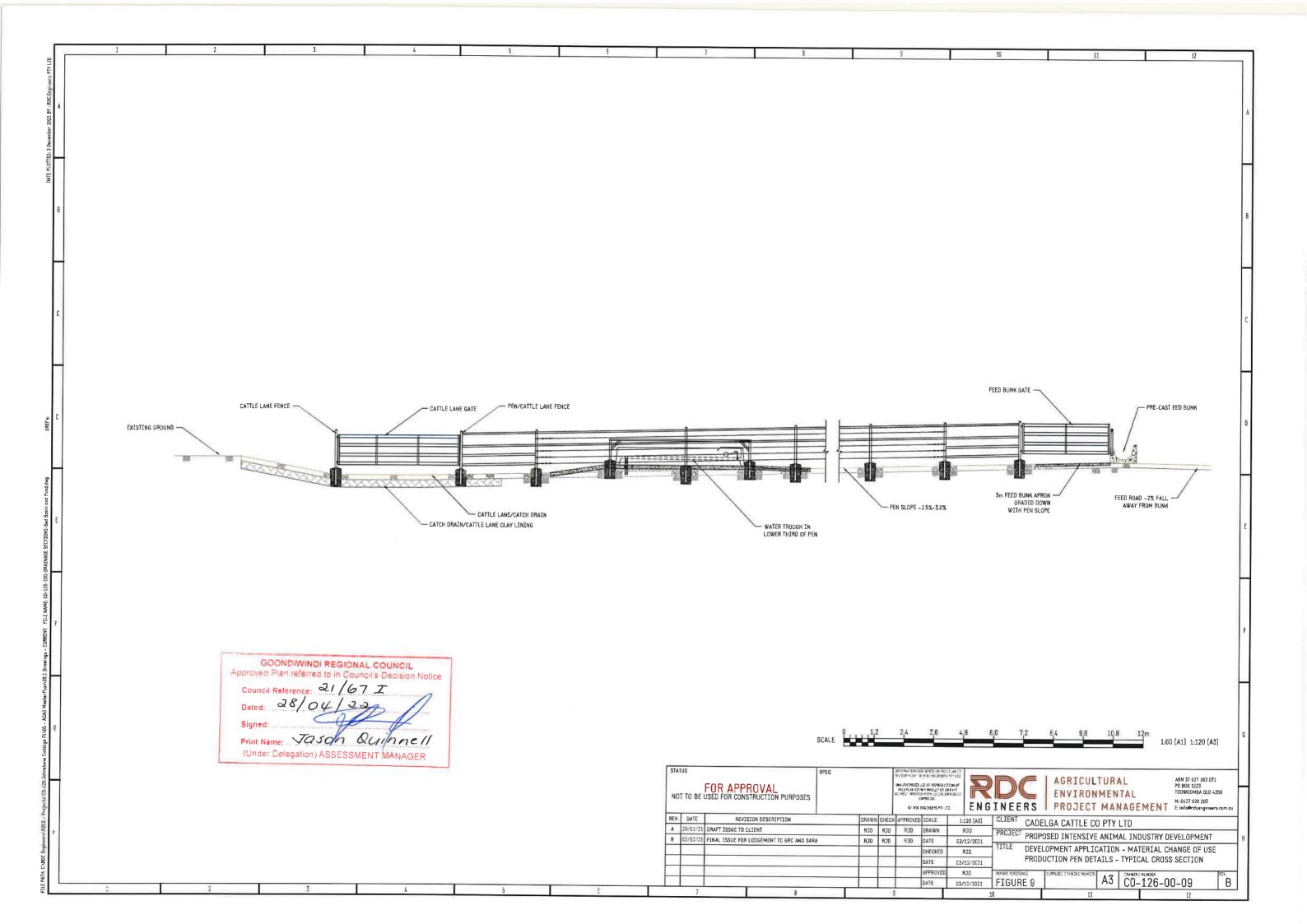


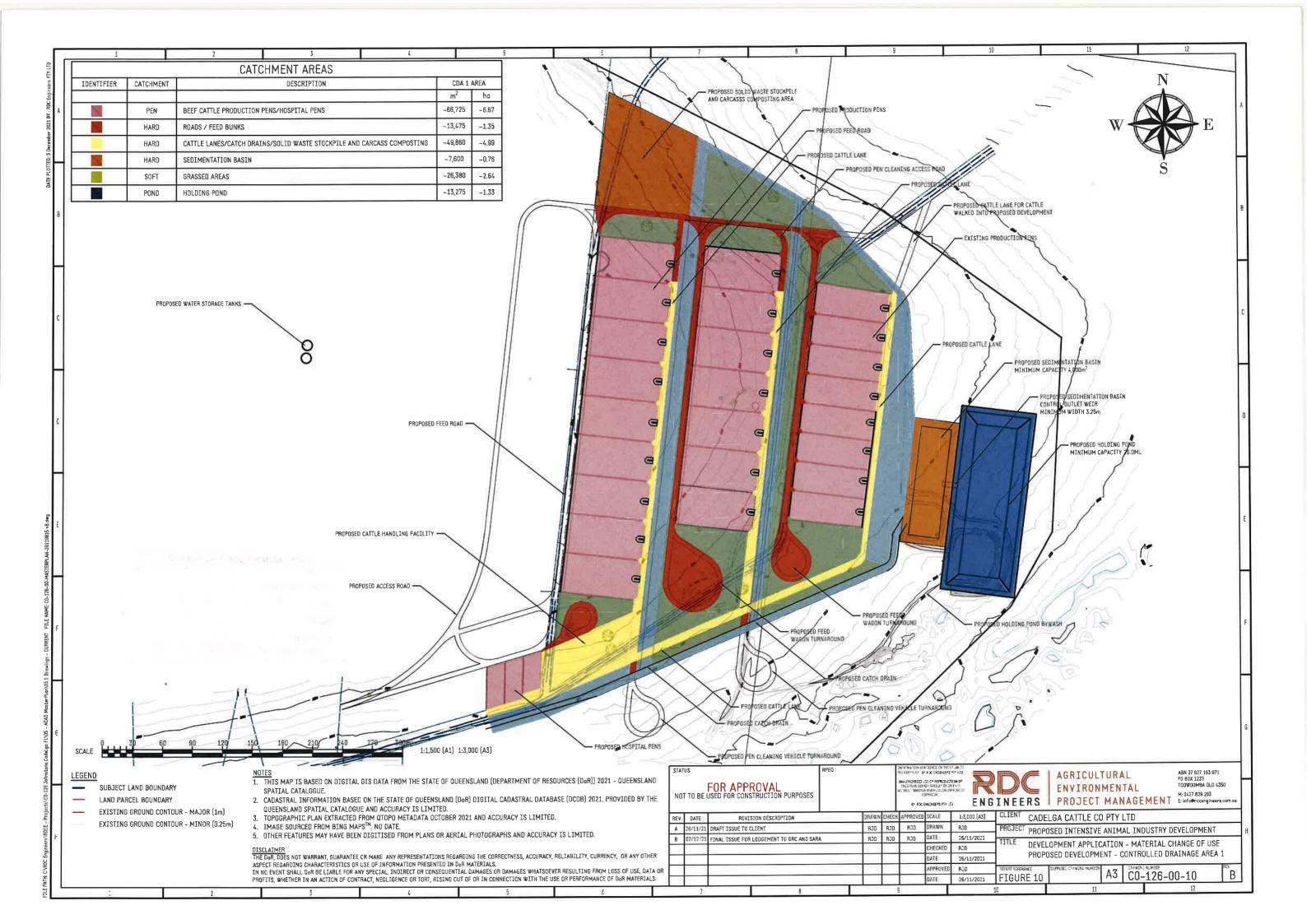
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Approved Plan referred to in Council's Decision Notice
Council Reference: 2/67 F
Dated: 28/04/14

Print Name Jason Quinnell (Under Lelegation) ASSESSMENT MANAGER

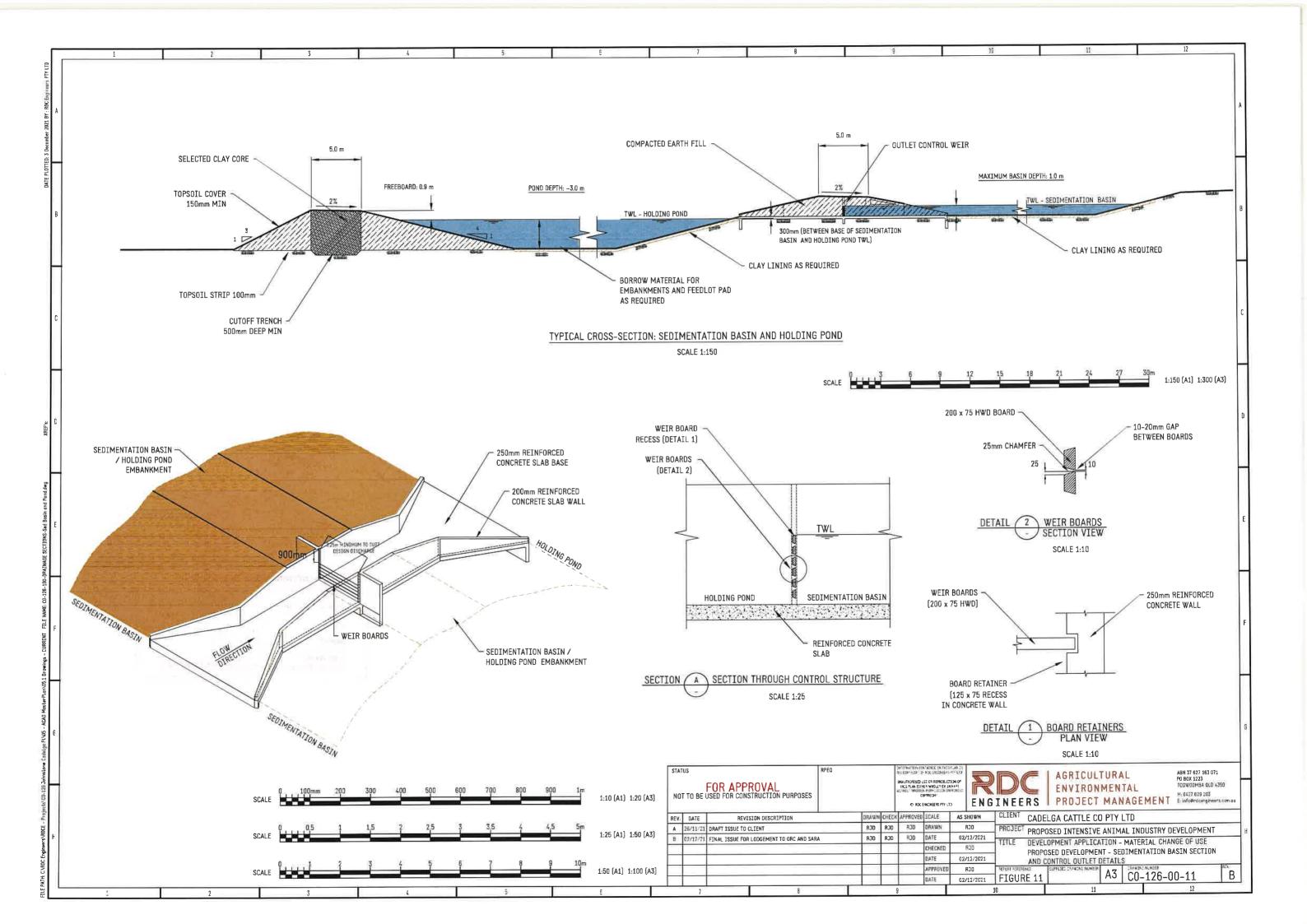


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	Signed:
	Print Name: Spison Quinnell
	(Under Delegation) ASSESSMENT MANAGER

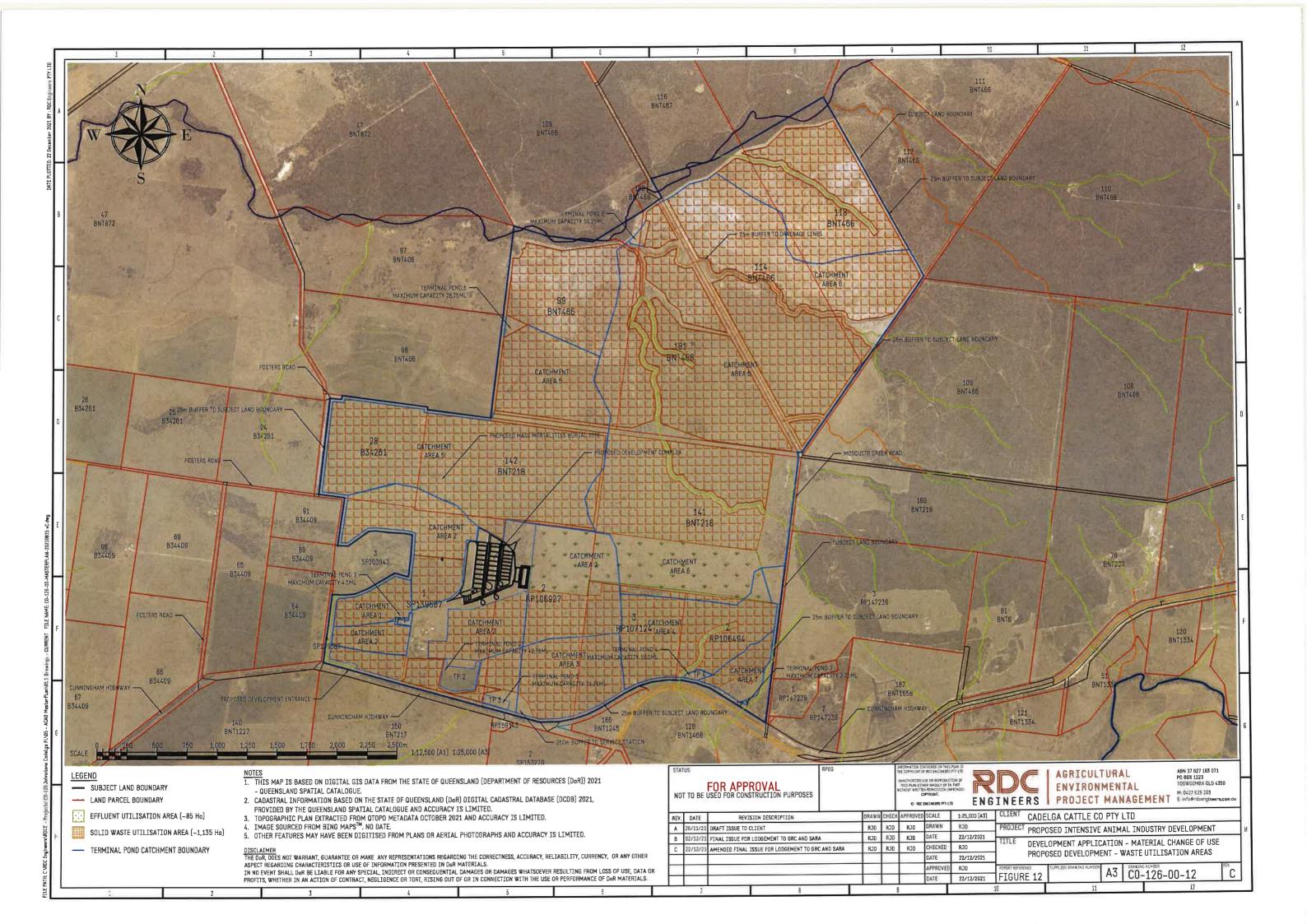




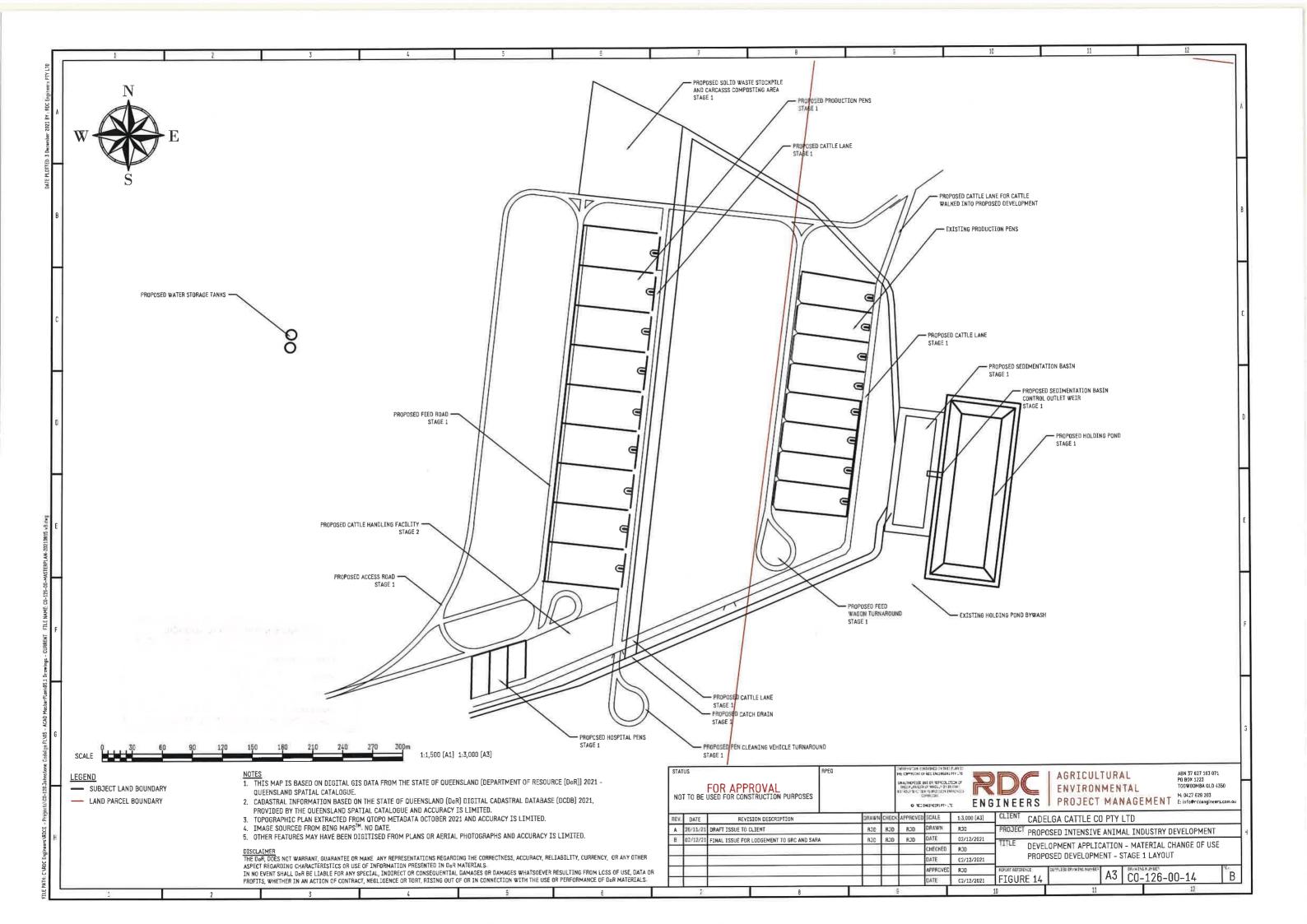
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Dated: 28/04/20
Signed
Print Name: Jason Quinnell
(Under Delegation) ASSESSMENT MANAGER



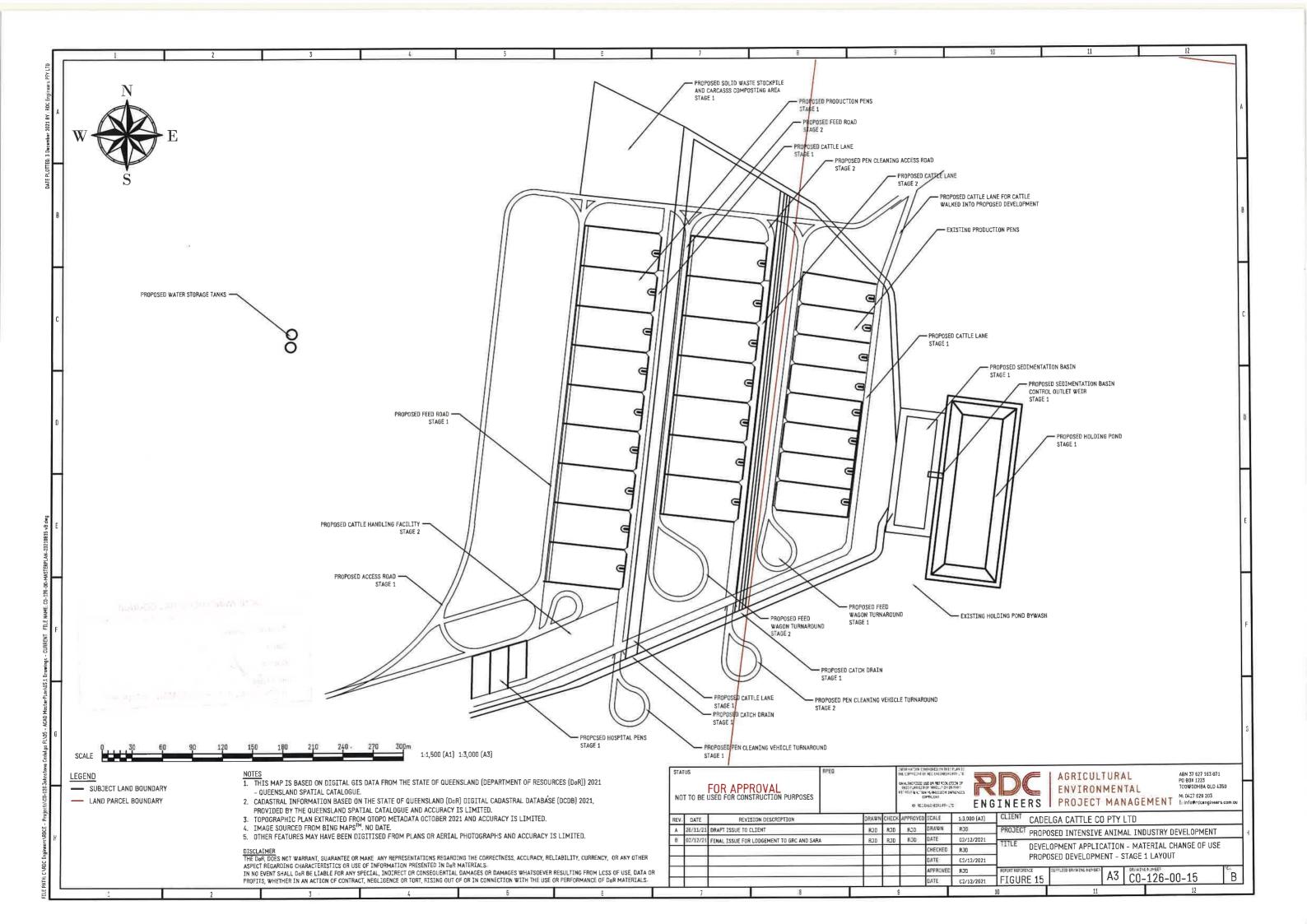
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(Under Delegation) ASSESSMENT MANAG	ER



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Dated: 28/04/22	
Signed:	
Print Name Jason Quine	nell
(Under Delegation) ASSESSMENT MANA	AGER



Attachment 3 - List of Submitters



Submitter	Address
Gary Fleming	436 Fosters Road
	Coolmunda Q 4387
John and Diane Sauverain	533 Coolmunda Dam Access Road
	Inglewood Q 4387
Linden and Cecily Charles	"Angle C",
	4508 Inglewood-Stanthorpe Road
	Inglewood Q 4387
Troy Herbert	Lake Coolmunda Caravan, Cabin, Holiday Park
	38 Access Dam Road
	Coolmunda Q 4387
Amanda Holly	PO Box 463
Animal Liberation Queensland	Annerley Q 4103



Attachment 4 – Notice about decision - Statement of reasons



Notice about decision - Statement of reasons

The following information is provided in accordance with section 63 (5) of the Planning Act 2016 and must be published on the assessment managers website.

1. Reasons for the decision

The reasons for this decision are:

Having regard to the relevant criteria in the Goondiwindi Region Planning Scheme 2018, the
proposed development appropriately satisfied the relevant criteria, and was approved subject to
appropriate, relevant and reasonable conditions.

2. Assessment benchmarks

The following are the benchmarks applying for this development:

Benchmarks applying for the development	Benchmark reference	
Strategic Framework		
Rural Zone Code	PO1-PO5	
Rural Activities Code	PO1-PO8	
Transport & Infrastructure Code	PO1-PO15	
Natural Resources Overlay Code	PO1-PO9	
Biodiversity Areas Overlay Code	PO1-PO3	
Bushfire Hazard Overlay Code	PO1-PO8	

3. Compliance with benchmarks

Benchmark reference	Reasons for the approval despite non-compliance with benchmark
Rural Zone Code – AO1	The application states that silos, grain handling equipment and shade structures will exceed 10m in height. The proposed structures are consistent with the Rural character of the locality and are acceptable in this instance.
Natural Resources Overlay Code – AO9	The proposed feedlot structures are located outside the Water Resource Catchment Area. However, part of the site proposed to be used for waste utilisation areas is within the catchment area.
	The waste utilisation areas are located more than 50m from the full supply level of Lake Coolmunda and conditions will be applied to ensure runoff from the site maintains the quality of downstream receiving environments.

4. Relevant matters for impact assessable development

The following matters were given regard to or assessment carried out against, in undertaking the assessment of this development application.

Other relevant matters to the assessment of the development under section 45(5)(b)	Assessment carried out against or assessment had regard to
Existing Lawful Use of the Site	assessed against
	⊠ had regard to
National Guidelines for Beef Cattle Feedlots in Australia	assessed against
	⊠ had regard to

5. Matters raised in submissions for impact assessable development

Matters raised in any submissions	Description of how matters were dealt with in reaching the decision
Impacts on tourism to Lake Coolmunda	Section 45(5)(b) states that an impact assessable application is an assessment that is carried out against, or having regard to, any other relevant matters other than a person's personal circumstances. Any economic impact on the tourism activity is not considered to be a valid planning consideration. Associated matters raised by the submitter (odour, dust etc) will be addressed separately.
Amenity Impacts Dust Odour	Yes, conditions will be applied to ensure dust and odour emissions are managed in accordance with all relevant legislation and standards.
Contamination	Yes, conditions will be applied to ensure runoff does not result in nuisance or contamination to downstream properties.
Feral Animals	No conditions applied. The site operators have a general environmental duty to manage vermin and associated waste, irrespective of the proposed feedlot expansion.

Matters raised in any submissions	Description of how matters were dealt with in reaching the decision
Current development has not been built to approved plans	No assessment required under this application.
Water	The provision of an adequate water supply can be conditioned.
Inaccuracies and Inadequacies	No conditions required. Approval will not include quarry lot.
Proximity to Extractive Industry	Key Resource Areas are identified to protect the resource from sensitive land uses. An Intensive Animal Industry is not a sensitive land use. No conditions required.
Animal cruelty & animal welfare	Animal welfare is not managed under the Planning Act 2016. No conditions required.
Endangered wildlife impacts	No conditions required. The site operators have a general environmental duty to ensure development does not impact endangered species.



Attachment 5 – Planning Act 2016 Extracts



EXTRACT FROM PLANNING ACT 2016 RELATING TO APPEAL RIGHTS

Chapter 6 Dispute Resolution, Part 1 Appeal Rights

229 Appeals to tribunal or P&E Court

- (1) Schedule 1 states—
 - (a) matters that may be appealed to—
 - (i) either a tribunal or the P&E Court; or
 - (ii) only a tribunal; or
 - (iii) only the P&E Court; and
 - (b) the person-
 - (i) who may appeal a matter (the appellant); and
 - (ii) who is a respondent in an appeal of the matter; and
 - (iii) who is a co-respondent in an appeal of the matter; and
 - (iv) who may elect to be a co-respondent in an appeal of the matter.
- (2) An appellant may start an appeal within the appeal period.
- (3) The appeal period is-
 - (a) for an appeal by a building advisory agency—10 business days after a decision notice for the decision is given to the agency; or
 - (b) for an appeal against a deemed refusal at any time after the deemed refusal happens; or
 - (c) for an appeal against a decision of the Minister, under chapter 7, part 4, to register premises or to renew the registration of premises—20 business days after a notice is published under section 269(3)(a) or (4); or
 - (d) for an appeal against an infrastructure charges notice—20 business days after the infrastructure charges notice is given to the person; or
 - (e) for an appeal about a deemed approval of a development application for which a decision notice has not been given—30 business days after the applicant gives the

- deemed approval notice to the assessment manager; or
- (f) for any other appeal—20 business days after a notice of the decision for the matter, including an enforcement notice, is given to the person.

Note-

- See the P&E Court Act for the court's power to extend the appeal period.
- (4) Each respondent and co-respondent for an appeal may be heard in the appeal.
- (5) If an appeal is only about a referral agency's response, the assessment manager may apply to the tribunal or P&E Court to withdraw from the appeal.
- (6) To remove any doubt, it is declared that an appeal against an infrastructure charges notice must not be about—
 - (a) the adopted charge itself; or
 - (b) for a decision about an offset or refund-
 - (i) the establishment cost of trunk infrastructure identified in a LGIP; or
 - (ii) the cost of infrastructure decided using the method included in the local government's charges resolution.

230 Notice of appeal

- (1) An appellant starts an appeal by lodging, with the registrar of the tribunal or P&E Court, a notice of appeal that—
 - (a) is in the approved form; and
 - (b) succinctly states the grounds of the appeal.
- (2) The notice of appeal must be accompanied by the required fee.
- (3) The appellant or, for an appeal to a tribunal, the registrar must, within the service period, give a copy of the notice of appeal to—
 - (a) the respondent for the appeal; and
 - (b) each co-respondent for the appeal; and
 - (c) for an appeal about a development application under schedule 1, table 1, item 1—each

- principal submitter for the development application; and
- (d) for an appeal about a change application under schedule 1, table 1, item 2—each principal submitter for the change application;
 and
- (e) each person who may elect to become a corespondent for the appeal, other than an eligible submitter who is not a principal submitter in an appeal under paragraph (c) or (d); and
- (f) for an appeal to the P&E Court—the chief executive: and
- (g) for an appeal to a tribunal under another Act any other person who the registrar considers appropriate.

(4) The service period is-

- (a) if a submitter or advice agency started the appeal in the P&E Court—2 business days after the appeal is started; or
- (b) otherwise—10 business days after the appeal is started.
- (5) A notice of appeal given to a person who may elect to be a co-respondent must state the effect of subsection (6).
- (6) A person elects to be a co-respondent by filing a notice of election, in the approved form, within 10 business days after the notice of appeal is given to the person.

231 Other appeals

- (1) Subject to this chapter, schedule 1 and the P&E Court Act, unless the Supreme Court decides a decision or other matter under this Act is affected by jurisdictional error, the decision or matter is non-appealable.
- (2) The Judicial Review Act 1991, part 5 applies to the decision or matter to the extent it is affected by jurisdictional error.
- (3) A person who, but for subsection (1) could have made an application under the Judicial Review Act 1991 in relation to the decision or matter, may apply under part 4 of that Act for a statement of reasons in relation to the decision or matter.

(4) In this section—

decision includes-

- (a) conduct engaged in for the purpose of making a decision; and
- (b) other conduct that relates to the making of a decision; and
- (c) the making of a decision or the failure to make a decision; and
- (d) a purported decision; and
- (e) a deemed refusal.

non-appealable, for a decision or matter, means the decision or matter—

- (a) is final and conclusive; and
- (b) may not be challenged, appealed against, reviewed, quashed, set aside or called into question in any other way under the Judicial Review Act 1991 or otherwise, whether by the Supreme Court, another court, a tribunal or another entity; and
- (c) is not subject to any declaratory, injunctive or other order of the Supreme Court, another court, a tribunal or another entity on any ground.

232 Rules of the P&E Court

- (1) A person who is appealing to the P&E Court must comply with the rules of the court that apply to the appeal.
- (2) However, the P&E Court may hear and decide an appeal even if the person has not complied with rules of the P&E Court.

Part 2 Development tribunal

Division 1 General

233 Appointment of referees

- (1) The Minister, or chief executive, (the appointer) may appoint a person to be a referee, by an appointment notice, if the appointer considers the person—
 - (a) has the qualifications or experience prescribed by regulation; and
 - (b) has demonstrated an ability-
 - (i) to negotiate and mediate outcomes between parties to a proceeding; and

- (ii) to apply the principles of natural justice; and
- (iii) to analyse complex technical issues; and
- (iv) to communicate effectively, including, for example, to write informed succinct and well-organised decisions, reports, submissions or other documents.

(2) The appointer may—

- (a) appoint a referee for the term, of not more than 3 years, stated in the appointment notice; and
- (b) reappoint a referee, by notice, for further terms of not more than 3 years.
- (3) If an appointer appoints a public service officer as a referee, the officer holds the appointment concurrently with any other appointment that the officer holds in the public service.
- (4) A referee must not sit on a tribunal unless the referee has given a declaration, in the approved form and signed by the referee, to the chief executive.
- (5) The appointer may cancel a referee's appointment at any time by giving a notice, signed by the appointer, to the referee.
- (6) A referee may resign the referee's appointment at any time by giving a notice, signed by the referee, to the appointer.
- (7) In this section-

appointment notice means-

- (a) if the Minister gives the notice—a gazette notice; or
- (b) if the chief executive gives the notice—a notice given to the person appointed as a referee.

234 Referee with conflict of interest

- (1) This section applies if the chief executive informs a referee that the chief executive proposes to appoint the referee as a tribunal member, and either or both of the following apply—
 - (a) the tribunal is to hear a matter about premises—
 - (i) the referee owns; or

- (ii) for which the referee was, is, or is to be, an architect, builder, drainer, engineer, planner, plumber, plumbing inspector, certifier, site evaluator or soil assessor; or
- (iii) for which the referee has been, is, or will be, engaged by any party in the referee's capacity as an accountant, lawyer or other professional; or
- (iv) situated or to be situated in the area of a local government of which the referee is an officer, employee or councillor;
- (b) the referee has a direct or indirect personal interest in a matter to be considered by the tribunal, and the interest could conflict with the proper performance of the referee's functions for the tribunal's consideration of the matter.
- (2) However, this section does not apply to a referee only because the referee previously acted in relation to the preparation of a relevant local planning instrument.
- (3) The referee must notify the chief executive that this section applies to the referee, and on doing so, the chief executive must not appoint the referee to the tribunal.
- (4) If a tribunal member is, or becomes, aware the member should not have been appointed to the tribunal, the member must not act, or continue to act, as a member of the tribunal.

235 Establishing development tribunal

- (1) The chief executive may at any time establish a tribunal, consisting of up to 5 referees, for tribunal proceedings.
- (2) The chief executive may appoint a referee for tribunal proceedings if the chief executive considers the referee has the qualifications or experience for the proceedings.
- (3) The chief executive must appoint a referee as the chairperson for each tribunal.
- (4) A regulation may specify the qualifications or experience required for particular proceedings.
- (5) After a tribunal is established, the tribunal's membership must not be changed.

236 Remuneration

A tribunal member must be paid the remuneration the Governor in Council decides.

237 Tribunal proceedings

- (1) A tribunal must ensure all persons before the tribunal are afforded natural justice.
- (2) A tribunal must make its decisions in a timely way.
- (3) A tribunal may—
 - (a) conduct its business as the tribunal considers appropriate, subject to a regulation made for this section; and
 - (b) sit at the times and places the tribunal decides; and
 - (c) hear an appeal and application for a declaration together; and
 - (d) hear 2 or more appeals or applications for a declaration together.
- (4) A regulation may provide for-
 - (a) the way in which a tribunal is to operate, including the qualifications of the chairperson of the tribunal for particular proceedings; or
 - (b) the required fee for tribunal proceedings.

238 Registrar and other officers

- The chief executive may, by gazette notice, appoint—
 - (a) a registrar; and
 - (b) other officers (including persons who are public service officers) as the chief executive considers appropriate to help a tribunal perform its functions.
- (2) A person may hold the appointment or assist concurrently with any other public service appointment that the person holds.

Division 2 Applications for declarations

239 Starting proceedings for declarations

- (1) A person may start proceedings for a declaration by a tribunal by filing an application, in the approved form, with the registrar.
- (2) The application must be accompanied by the required fee.

240 Application for declaration about making of development application

- (1) The following persons may start proceedings for a declaration about whether a development application is properly made—
 - (a) the applicant;
 - (b) the assessment manager.
- (2) However, a person may not seek a declaration under this section about whether a development application is accompanied by the written consent of the owner of the premises to the application.
- (3) The proceedings must be started by-
 - (a) the applicant within 20 business days after receiving notice from the assessment manager, under the development assessment rules, that the development application is not properly made; or
 - (b) the assessment manager within 10 business days after receiving the development application.
- (4) The registrar must, within 10 business days after the proceedings start, give notice of the proceedings to the respondent as a party to the proceedings.
- (5) In this section-

respondent means-

- (a) if the applicant started the proceedings—the assessment manager; or
- (b) if the assessment manager started the proceedings—the applicant.

241 Application for declaration about change to development approval

- This section applies to a change application for a development approval if—
 - (a) the approval is for a material change of use of premises that involves the use of a classified building; and
 - (b) the responsible entity for the change application is not the P&E Court.
- (2) The applicant, or responsible entity, for the change application may start proceedings for a

- declaration about whether the proposed change to the approval is a minor change.
- (3) The registrar must, within 10 business days after the proceedings start, give notice of the proceedings to the respondent as a party to the proceedings.
- (4) In this section-

respondent means-

- (a) if the applicant started the proceedings—the responsible entity; or
- (b) if the responsible entity started the proceedings—the applicant.

Division 3 Tribunal proceedings for appeals and declarations

242 Action when proceedings start

If a document starting tribunal proceedings is filed with the registrar within the period required under this Act, and is accompanied by the required fee, the chief executive must—

- (a) establish a tribunal for the proceedings; and
- (b) appoint 1 of the referees for the tribunal as the tribunal's chairperson, in the way required under a regulation; and
- (c) give notice of the establishment of the tribunal to each party to the proceedings.

243 Chief executive excusing noncompliance

- (1) This section applies if-
 - (a) the registrar receives a document purporting to start tribunal proceedings, accompanied by the required fee; and
 - (b) the document does not comply with any requirement under this Act for validly starting the proceedings.
- (2) The chief executive must consider the document and decide whether or not it is reasonable in the circumstances to excuse the noncompliance (because it would not cause substantial injustice in the proceedings, for example).
- (3) If the chief executive decides not to excuse the noncompliance, the chief executive must give a notice stating that the document is of no effect,

- because of the noncompliance, to the person who filed the document.
- (4) The chief executive must give the notice within 10 business days after the document is given to the chief executive.
- (5) If the chief executive does excuse the noncompliance, the chief executive may act under section 242 as if the noncompliance had not happened.

244 Ending tribunal proceedings or establishing new tribunal

(1) The chief executive may decide not to establish a tribunal when a document starting tribunal proceedings is filed, if the chief executive considers it is not reasonably practicable to establish a tribunal.

Examples of when it is not reasonably practicable to establish a tribunal—

- there are no qualified referees or insufficient qualified referees because of a conflict of interest
- the referees who are available will not be able to decide the proceedings in a timely way
- (2) If the chief executive considers a tribunal established for tribunal proceedings—
 - (a) does not have the expertise to hear or decide the proceedings; or
 - (b) is not able to make a decision for proceedings (because of a tribunal member's conflict of interest, for example); the chief executive may decide to suspend the proceedings and establish another tribunal, complying with section 242(c), to hear or re-hear the proceedings.
- (3) However, the chief executive may instead decide to end the proceedings if the chief executive considers it is not reasonably practicable to establish another tribunal to hear or re-hear the proceedings.
- (4) If the chief executive makes a decision under subsection (1) or (3), the chief executive must give a decision notice about the decision to the parties to the proceedings.
- (5) Any period for starting proceedings in the P&E Court, for the matter that is the subject of the tribunal proceedings, starts again when the chief

- executive gives the decision notice to the party who started the proceedings.
- (6) The decision notice must state the effect of subsection (5).

245 Refunding fees

The chief executive may, but need not, refund all or part of the fee paid to start proceedings if the chief executive decides under section 244—

- (a) not to establish a tribunal; or
- (b) to end the proceedings.

246 Further material for tribunal proceedings

- (1) The registrar may, at any time, ask a person to give the registrar any information that the registrar reasonably requires for the proceedings.
 - Examples of information that the registrar may require—
 - material about the proceedings (plans, for example)
 - information to help the chief executive decide whether to excuse noncompliance under section 243
 - for a deemed refusal—a statement of the reasons why the entity responsible for deciding the application had not decided the application during the period for deciding the application.
- (2) The person must give the information to the registrar within 10 business days after the registrar asks for the information.

247 Representation of Minister if State interest involved

If, before tribunal proceedings are decided, the Minister decides the proceedings involve a State interest, the Minister may be represented in the proceedings.

248 Representation of parties at hearing

A party to tribunal proceedings may appear—

- (a) in person; or
- (b) by an agent who is not a lawyer.

249 Conduct of tribunal proceedings

- (1) Subject to section 237, the chairperson of a tribunal must decide how tribunal proceedings are to be conducted.
- (2) The tribunal may decide the proceedings on submissions if the parties agree.
- (3) If the proceedings are to be decided on submissions, the tribunal must give all parties a notice asking for the submissions to be made to the tribunal within a stated reasonable period.
- (4) Otherwise, the tribunal must give notice of the time and place of the hearing to all parties.
- (5) The tribunal may decide the proceedings without a party's submission (written or oral) if—
 - (a) for proceedings to be decided on submissions—the party's submission is not received within the time stated in the notice given under subsection (3); or
 - (b) for proceedings to be decided by hearing the person, or the person's agent, does not appear at the hearing.
- (6) When hearing proceedings, the tribunal—
 - (a) need not proceed in a formal way; and
 - (b) is not bound by the rules of evidence; and
 - (c) may inform itself in the way it considers appropriate; and
 - (d) may seek the views of any person; and
 - (e) must ensure all persons appearing before the tribunal have a reasonable opportunity to be heard: and
 - (f) may prohibit or regulate questioning in the hearing.
- (7) If, because of the time available for the proceedings, a person does not have an opportunity to be heard, or fully heard, the person may make a submission to the tribunal.

250 Tribunal directions or orders

A tribunal may, at any time during tribunal proceedings, make any direction or order that the tribunal considers appropriate.

Examples of directions—

- a direction to an applicant about how to make their development application comply with this Act
- a direction to an assessment manager to assess a development application, even though the referral agency's response to the assessment manager was to refuse the application

251 Matters tribunal may consider

- This section applies to tribunal proceedings about—
 - (a) a development application or change application; or
 - (b) an application or request (however called) under the Building Act or the Plumbing and Drainage Act.
- (2) The tribunal must decide the proceedings based on the laws in effect when—
 - (a) the application or request was properly made; or
 - (b) if the application or request was not required to be properly made—the application or request was made.
- (3) However, the tribunal may give the weight that the tribunal considers appropriate, in the circumstances, to any new laws.

252 Deciding no jurisdiction for tribunal proceedings

- (1) A tribunal may decide that the tribunal has no jurisdiction for tribunal proceedings, at any time before the proceedings are decided—
 - (a) on the tribunal's initiative; or
 - (b) on the application of a party.
- (2) If the tribunal decides that the tribunal has no jurisdiction, the tribunal must give a decision notice about the decision to all parties to the proceedings.
- (3) Any period for starting proceedings in the P&E Court, for the matter that is the subject of the tribunal proceedings, starts again when the tribunal gives the decision notice to the party who started the proceedings.

- (4) The decision notice must state the effect of subsection (3).
- (5) If the tribunal decides to end the proceedings, the fee paid to start the proceedings is not refundable.

253 Conduct of appeals

- (1) This section applies to an appeal to a tribunal.
- (2) Generally, the appellant must establish the appeal should be upheld.
- (3) However, for an appeal by the recipient of an enforcement notice, the enforcement authority that gave the notice must establish the appeal should be dismissed.
- (4) The tribunal must hear and decide the appeal by way of a reconsideration of the evidence that was before the person who made the decision appealed against.
- (5) However, the tribunal may, but need not, consider—
 - (a) other evidence presented by a party to the appeal with leave of the tribunal; or
 - (b) any information provided under section 246.

254 Deciding appeals to tribunal

- This section applies to an appeal to a tribunal against a decision.
- (2) The tribunal must decide the appeal by-
 - (a) confirming the decision; or
 - (b) changing the decision; or
 - (c) replacing the decision with another decision; or
 - (d) setting the decision aside, and ordering the person who made the decision to remake the decision by a stated time; or
 - (e) for a deemed refusal of an application—
 - (i) ordering the entity responsible for deciding the application to decide the application by a stated time and, if the entity does not comply with the order, deciding the application; or
 - (ii) deciding the application.

- (3) However, the tribunal must not make a change, other than a minor change, to a development application.
- (4) The tribunal's decision takes the place of the decision appealed against.
- (5) The tribunal's decision starts to have effect—
 - (a) if a party does not appeal the decision—at the end of the appeal period for the decision; or
 - (b) if a party appeals against the decision to the P&E Court—subject to the decision of the court, when the appeal ends.

255 Notice of tribunal's decision

A tribunal must give a decision notice about the tribunal's decision for tribunal proceedings, other than for any directions or interim orders given by the tribunal, to all parties to proceedings.

256 No costs orders

A tribunal must not make any order as to costs.

257 Recipient's notice of compliance with direction or order

If a tribunal directs or orders a party to do something, the party must notify the registrar when the thing is done.

258 Tribunal may extend period to take action

- (1) This section applies if, under this chapter, an action for tribunal proceedings must be taken within a stated period or before a stated time, even if the period has ended or the time has passed.
- (2) The tribunal may allow a longer period or a different time to take the action if the tribunal considers there are sufficient grounds for the extension.

259 Publication of tribunal decisions

The registrar must publish tribunal decisions under the arrangements, and in the way, that the chief executive decides.

Schedule 1 Appeals

section 229

Appeal rights and parties to appeals

- (1) Table 1 states the matters that may be appealed to—
 - (a) the P&E court; or
 - (b) a tribunal.
- (2) However, table 1 applies to a tribunal only if the matter involves—
 - (a) the refusal, or deemed refusal of a development application, for—
 - (i) a material change of use for a classified building; or
 - (ii) operational work associated with building work, a retaining wall, or a tennis court; or
 - (b) a provision of a development approval for-
 - (i) a material change of use for a classified building; or
 - (ii) operational work associated with building work, a retaining wall, or a tennis court; or
 - (c) if a development permit was applied for—the decision to give a preliminary approval for—
 - (i) a material change of use for a classified building; or
 - (ii) operational work associated with building work, a retaining wall, or a tennis court; or
 - (d) a development condition if-
 - (i) the development approval is only for a material change of use that involves the use of a building classified under the Building Code as a class 2 building; and
 - (ii) the building is, or is proposed to be, not more than 3 storeys; and
 - (iii) the proposed development is for not more than 60 sole-occupancy units; or
 - (e) a decision for, or a deemed refusal of, an extension application for a development approval that is only for a material change of use of a classified building; or
 - (f) a decision for, or a deemed refusal of, a change

application for a development approval that is only for a material change of use of a classified building; or

- (g) a matter under this Act, to the extent the matter relates to the Building Act, other than a matter under that Act that may or must be decided by the Queensland Building and Construction Commission; or
- (h) a decision to give an enforcement notice-
 - (i) in relation to a matter under paragraphs (a) to (g); or
 - (ii) under the Plumbing and Drainage Act; or
- (i) an infrastructure charges notice; or
- (j) the refusal, or deemed refusal, of a conversion application; or
- (I) a matter prescribed by regulation.
- (3) Also, table 1 does not apply to a tribunal if the matter involves—
 - (a) for a matter in subsection (2)(a) to (d)—
 - (i) a development approval for which the development application required impact assessment; and
 - (ii) a development approval in relation to which the assessment manager received a properly made submission for the development application; or
 - (b) a provision of a development approval about the identification or inclusion, under a variation approval, of a matter for the development.
- (4) Table 2 states the matters that may be appealed only to the P&E Court.
- (5) Table 3 states the matters that may be appealed only to the tribunal.
- (6) In each table-
 - (a) column 1 states the appellant in the appeal; and
 - (b) column 2 states the respondent in the appeal; and
 - (c) column 3 states the co-respondent (if any) in the appeal; and
 - (d) column 4 states the co-respondents by election (if any) in the appeal.

- (7) If the chief executive receives a notice of appeal under section 230(3)(f), the chief executive may elect to be a co-respondent in the appeal.
- (8) In this section-

storey see the Building Code, part A1.1.

Table 1

Appeals to the P&E Court and, for certain matters, to a tribunal

1. Development applications

For a development application other than a development application called in by the

Minister, an appeal may be made against-

- (a) the refusal of all or part of the development application; or
- (b) the deemed refusal of the development application; or
- (c) a provision of the development approval; or
- (d) if a development permit was applied for—the decision to give a preliminary approval.

EXTRACT FROM THE PLANNING ACT 2016 RELATING TO LAPSE DATES

Division 4 Lapsing of and extending development approvals

85 Lapsing of approval at end of current period

- (1) A part of a development approval lapses at the end of the following period (the currency period)—
 - (a) for any part of the development approval relating to a material change of use—if the first change of use does not happen within—
 - (i) the period stated for that part of the approval; or
 - (ii) if no period is stated—6 years after the approval starts to have effect;
 - (b) for any part of the development approval relating to reconfiguring a lot—if a plan for the reconfiguration that, under the Land Title Act, is required to be given to a local government for approval is not given to the local government within—
 - (i) the period stated for that part of the approval; or
 - (ii) if no period is stated—4 years after the approval starts to have effect;
 - (c) for any other part of the development approval if the development does not substantially start within—
 - (i) the period stated for that part of the approval; or
 - (ii) if no period is stated—2 years after the approval starts to take effect.
- (2) If part of a development approval lapses, any monetary security given for that part of the approval must be released.