

REPORT DATE: 16 February 2026 **REPORT NUMBER:** ES009-26
DEPARTMENT: Engineering Services
PORTFOLIO HOLDER: Cr Jason Watts
REPORT TITLE: **COMMERCIAL IN CONFIDENCE - RFT2526-066 Flood Restoration Works – Macintyre River Riverbank Remediation Works**
PREPARED BY: Director Engineering Services – Dion Jones

SUBJECT:

Following from the recent Early Contractor Involvement process Council has recently called select tenders for Flood Restoration Works – Macintyre River Riverbank Remediation works on the Goondiwindi Levee Bank resulting from damage caused by numerous preceding flood events. This report is for Council to consider this tender.

REPORT:

Council (GRC) engaged Proterra Group to project manage the delivery of flood restoration works resulting from flood events in 2021, 2022 and 2024. These events caused extensive damage to GRC's assets including the Goondiwindi Town Levee. A project to remediate a section of the levee bank has been approved by the Queensland Reconstruction Authority (QRA) as part of the April 2024 flood event. The project has required significant investigations and engineering to design a solution to repair damage to the levee. Detailed engineering design has been undertaken by Engeny through RFT2425-066, RFQ2425-059 and RFQ2425-060. Numerous supporting investigations and assessments have been completed concurrently to optimise the design solution and enhance design confidence.

A suitable contractor is now required to be appointed for the construction phase of the Macintyre River Riverbank Remediation project.

To progress the project to construction, an Expression of Interest (EOI2425-132) was called to invite suitably experienced and qualified contractors to participate in an Early Contractor Involvement (ECI) process. The ECI allowed contractors to review and provide commentary on items including but not limited to the design, specifications, materials, constructability and site conditions. The ECI process was conducted under the terms of the Early Contractor Involvement Agreement and executed between Goondiwindi Regional Council and selected contractors. The ECI concluded with the two shortlisted participants from EOI2425-132 being invited to submit a tender for 'RFT2526-066 Macintyre Riverbank River Remediation' for the construction of the works outlined by Proterra Group in the tender package documentation. This fulfills the Council's obligations under its purchasing policy and the Local Government Act 2009.

The Macintyre River Riverbank Remediation Request for Tender was released on 19th December 2025 and closed on 20th January 2026.

Proterra Group were engaged by GRC to collate, evaluate and provide recommendations to Council to award the tender. Proterra's Tender Evaluation Report is included as **Attachment A**.

This report is seeking an endorsement from Council to award the tender so Council may begin flood damage riverbank remediation reconstruction works which are due to be completed by QRA's completion deadline of December 2027

Two (2) submissions were received via VendorPanel, which are shown below.

Contractor Name	Conforming (Y/N)	Tender Price (excl. GST)
FKG Civil Pty Ltd	Y	*\$87,689,806.04
Georgiou Group Pty Ltd and Brady Marine & Civil Pty Ltd (Joint Venture)	Y	**\$63,060,033.09

* FKG Civil Pty Ltd provided a price of **\$90,572,549.97 ex. GST** in their tender submission. Five-line items from the submitted spreadsheet "RFT2526-066 Evaluation Matrix W1" were excluded from FKG's total price. This was to ensure a fair comparison between the two tenderers. Item **16.0** was excluded as it is not part of scope and may not be an eligible cost for DRFA funding. Item **10.18.06** was excluded as it is only a provisional item. Items **10.18.21**, **10.18.22** and **10.18.23** were excluded as FKG added these as new provisional sums.

** Georgiou Group Pty Ltd and Brady Marine & Civil Pty Ltd (Joint Venture) (GBJV) provided a price of **\$61,478,410.09 ex. GST** in their tender submission. This price was based on a 6-day per week piling program. To compare both tenderers fairly, and in accordance with GRC's preference, GBJV was asked via an RFI to provide additional costs (if any) that would be incurred changing to a 5-day per week program. GBJV indicated an increase of **\$1,581,623.00** bringing the total to that seen in Table 3-1.

Both conforming tenders were evaluated against the following criteria specified in the tender through a Weighted Offer Evaluation Matrix (**Attachment B**)

Criteria	Weighting
Price and Value for Money	20%
Construction Methodology	20%
Community Impact/Consultation	20%
Relevant Project Experience	10%
Environmental Impact	10%
Program/Delivery Timeframe	10%
Local Preference/Local Benefit	10%

In addition to Proterra and Council staff evaluating both tenders and due to the highly technical nature of the proposed works, a specialist geotechnical consultant, Larisch Consulting Ltd, was engaged to assess the construction methodologies submitted under the two tenders. In addition to the technical complexity of the project, it also provided a significantly larger contractual undertaking than is typical for GRC. Accordingly, advice was sought from McCullough Robertson Lawyers regarding the departures identified in the tender submissions.

A copy of the resulting Larisch Consulting Ltd memorandum is included as **Attachment D**

The memorandum concludes as follows:

"In summary and based on the assessment of both tender submissions, the proposed GBJV sheet piling methodology provides more flexibility, robustness and resilience with respect to construction and greater compliance with the tender documents."

The abovementioned report should be read in conjunction with Proterra's Assessment Report (**Attachment A**) including appended **Specialist Departures Reviews** of both submissions completed by McCullough Robertson Lawyers (**Attachments B & C**) for a detailed insight into the consideration of both Tenders.

McCullough Robertsons' advice may be summarised as follows:

"Overall, GBJV's submission contains fewer departures, the majority of which are technical or commercial in nature rather than legal or risk-shifting. GBJV's main legal departures were also

requested by FKG. In contrast, FKG's submission includes a greater number of departures, with more that are of a legal or risk-shifting positions. While none of these matters are considered incapable of resolution, negotiations would likely require more time and, in some instances, may have cost implications for FKG to withdraw."

Due to the significant cost of these works, GRC engaged Peak Services to undertake a probity audit and provide probity advisory services on the procurement of these works. A copy of the probity report is included as **Attachment E**.

Peak Services report concludes as follows:

"Based on the work undertaken as outlined in this report, I advise that in my opinion the evaluation of the tenderers' RFT responses and feasibility submissions, for the Macintyre River Riverbank Remediation, has been performed in accordance with the processes established by the Evaluation Plan, and has been based on sound procurement practice, standards of probity, and procedural fairness. The written documentation of the procurement process should be able to withstand internal and external scrutiny.

The evaluation methodology applied being fair and equitable to all suppliers. The recommendation as documented in the Tender Analysis and Recommendation report represents a true and fair representation of the consensus reached by the Evaluation Panel."

In accordance with s228(3) the *Local Government Regulation 2012* (Qld), Council invited expressions of interest (**EOI**) before inviting written tenders for the McIntyre Riverbank Rehabilitation project (**Project**).

Following the evaluation process during the tender process for the Project, Georgiou Group Pty Ltd and Brady Marine & Civil Pty Ltd (Joint Venture) has been assessed as being the preferred contractor to undertake the Project, subject to final contractual details being negotiated.

ASSOCIATED RISKS:

An extensive register of project risks were developed as part of the ECI process. Both contractors addressed the risks and associated control measures as part of their submissions. Initial works are scheduled to commence at the access and laydown area in April 2026 subject to receiving required approvals with a date for practical completion around May 2027.

The proposed shorter construction program of GBJV provides substantial contingency against QRA deadlines and significantly reduces exposure to potential future flood events.

There is a risk that approvals to establish a load out facility on the NSW side of the river may delay the commencement of construction. Council staff have engaged positively with Moree Plains Shire Council staff to communicate the urgency of the project and assist in expediting any required approvals.

FINANCIAL IMPACTS:

Works are funded by REPA (Restoration of Essential Public Assets) utilising DRFA (Disaster Recovery Funding Arrangements) delivery model administered by the QRA (Queensland Reconstruction Authority).

The overall tender price submitted by both tenderers is within the QRA approved value for this project.

CONSULTATION:

Council staff, contractors and consultants have been engaging with directly impacted residents throughout the design and investigation process.

Council has commenced community consultation by writing to impacted residents notifying them of the project and publicising the project in social media posts. Both tenderers have allowed for community liaison staff in their submission and Council is planning a community consultation session to be held soon after the award of the tender for construction.

As part of the tender evaluation process consultation was had with specialist geotechnical consultant, Larisch Consulting Ltd, McCullough Robertson Lawyers and Peak Services who provided probity advisory services on the procurement of these works.

LEGISLATION/LEGAL/POLICY:

- *Local Government Act 2009*
- *Local Government Regulation 2012*
- *Disaster Recovery Funding Arrangements 2018*

OFFICER'S RECOMMENDATION:

That Council resolves to nominate Georgiou Group Pty Ltd and Brady Marine & Civil Pty Ltd (Joint Venture) as the preferred contractor for the Project and for final negotiations to proceed with Georgiou Group Pty Ltd and Brady Marine & Civil Pty Ltd (Joint Venture)] in order to reach an agreement on the final terms for the contract for the Project; and

That Council resolves to delegate to the Mayor and Chief Executive Officer the authority to finalise all matters in relation to approving final negotiations for the contract and, if final positions are agreed, entering into the contract with Georgiou Group Pty Ltd and Brady Marine & Civil Pty Ltd (Joint Venture) on behalf of Council.

ATTACHMENTS:

Attachment A – Proterra Group Tender Evaluation Report RFT2526-066

Attachment B – FKG Departures

Attachment C – GBJV Departures

Attachment D – Larisch Consulting Ltd – Construction Methodology Review

Attachment E – Goondiwindi River Remediation Project Probity Report

(Attachments A to E available on Councillor Portal)

Attachment F – RFT2526-33 Tender Evaluation Matrix

Attachment F – RFT2526-33 Tender Evaluation Matrix

OFFER DETAILS							
Number:	RFT2526-066						
Name:	Macintyre River Riverbank Remediation						
Closing Date:	20th January 2026						
Contract Type:	Contract Above \$200,000 - Price and Criteria						
EVALUATION PANEL MEMBERS							
Evaluation Panel Member 1	Director of Engineering Services (Goondiwindi Regional Council)			Dion Jones			
Evaluation Panel Member 2	Manager Works (Goondiwindi Regional Council)			Luke Tanner			
Evaluation Panel Member 3	Director of Operation (Proterra Group)			Sean Rice			
Evaluation Panel Member 4	Engineering Manager (Proterra Group)			Michael Shellshear			
SUBMISSIONS RECEIVED							
Weighted Scoring (Non-Price)							
Criteria	Maximum score	Weighting %	FKG Civil Pty Ltd		Georgiou Group Pty Ltd & Brady Marine & Civil Pty Ltd		
			Average Score	Weighted Score %	Average Score	Weighted Score %	
Delivery Methodology, Approach, Risks, Issues and Departures	5	20	3.50	14.00	4.25	17.00	
Community Impact / Consultation	5	20	3.00	12.00	3.75	15.00	
Relevant Project Experience	5	10	3.00	6.00	4.00	8.00	
Environmental Impact	5	10	3.00	6.00	3.50	7.00	
Program / Delivery Timeframe	5	10	3.00	6.00	4.00	8.00	
Local Business and Industry	4	10	2.00	5.00	1.00	2.50	
Total Weighting Percentage (Non-price)		80					
Total Weighted Score (%)				49.00		57.50	
Normalised Total Weighting Score				48.28		56.55	
Weighted Scoring (Price)							
Submitted Price				\$ 87,689,806		\$ 63,060,033	
Lowest Price			\$ 63,060,033				
Total Weighting Percentage (Price)		20					
Total Weighted Score				60.94		100.00	
Total Weighted Score (%)				12.19		20.00	
TOTAL WEIGHTED SCORE & RANKING							
Total Weighted Score (%)		100		61.19		77.50	
Ranking				2.00		1.00	